# COMPREHENSIVE ANNUAL 2019 FINANCIAL REPORT 2019



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A Pension Trust Fund of the State of Arkansas

Clint Rhoden, Executive Director

Prepared by the Staff of Arkansas Teacher Retirement System

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1400 West Third Street • Little Rock, AR 72201 501.682.1517 • 1.800.666.2877 • artrs.gov







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April 6, 2020

Board of Trustees Arkansas Teacher Retirement System 1400 West Third Street Little Rock, AR 72201

The Arkansas Teacher Retirement System (the "System" or ATRS) is pleased to submit this Comprehensive Annual Financial Report (CAFR) for the fiscal year ended June 30, 2019. The ATRS CAFR provides comprehensive information on the retirement plan that ATRS administers. Responsibility for both the accuracy of the data and the completeness and fairness of presentation rests with the System. To the best of the System's knowledge and belief, the enclosed data is accurate in all material respects and presents fairly the System's financial status and changes in the financial condition.

The 2019 Financial Report is presented in five sections. Contents are summarized below (a detailed Table of Contents may be found on page 3).

#### **Introductory Section:**

This section contains the transmittal letter, the Board of Trustees, and organizational chart.

#### **Financial Section:**

This section provides the System's financial statements, required supplementary information, and supporting schedules with additional information about the System's expenses.

#### **Investment Section:**

This section includes the investment consultant's report, investment policies, asset allocation, and investment results.

#### **Actuarial Section:**

This section provides the certification letter from the independent actuary, supporting schedules, and a summary of plan provisions.

#### **Statistical Section:**

This section presents schedules and tables of comparative data related to the membership, active and retired, of the System.

On March 17, 1937, ATRS was established by Act 266 of 1937. ATRS is a combination contributory/noncontributory retirement system governed by Arkansas retirement law, Chapter 24 of the Arkansas Code. ATRS is one of five statesupported retirement systems in Arkansas and provides retirement, disability, and survivor benefits to employees of Arkansas public schools and educationally related public agencies. The System has 341 participating employers.

#### Investments

Performance across capital markets was generally positive during fiscal year 2019, with non-U.S. markets underperforming those in the U.S. While the global outlook is still uncertain and corrections should be anticipated, markets have shown momentum and resiliency.

ATRS has structured a diversified portfolio that has allocations to equity markets, bonds, private equity, real assets, and alternative investments. Investing in multiple asset classes not only allows the System to benefit from equity advances, but also offers protection during down markets. The approach is not static and changes in accordance with the changing investment environment. For example, investments in alternative asset classes such as real assets continue to be added. These target allocation alignments are designed to further stabilize the portfolio and match the ATRS assets to its liabilities.

Over the long-term, ATRS' investment approach has proved beneficial. For example, over the 3-year, 5-year, and 10-year periods ending June 30, 2019, ATRS ranked in the top 1% in the universe of large public pension funds. ATRS maintains a roster of compelling investment managers, and new opportunities that will benefit the System are being considered. ATRS still uses indexing to level out risk. A focus on long-term growth potential, coupled with asset protection and cost containment, continues to be a focus for ATRS.





#### Additions/Deductions to Plan Net Assets

As a retirement system matures, employer and member contributions are supplemented from investment earnings to fully fund retirement benefits and operating costs. This process is intended to leave the investment nucleus untouched to continue providing the required investment income for future generations of plan participants.

Fiscal year 2019 contributions totaled about \$573 million dollars (\$431 million employer and \$142 million member) and remained stable from previous years. As ATRS becomes a more mature system, the total active members compared to retirees will continue to move more towards a one-to-one ratio, and is now about a 1.5 to one ratio. This equalization trend will occur for some time as ATRS matures, as the Baby Boomer generation reaches retirement age, and as schools continue to consolidate and outsource nonteaching positions to private contractors in transportation, food service, custodial services, and substitute teachers.

#### **Funding Status**

ATRS had a 5.19% actuarially-determined return as compared to its 7.5% assumed rate of return. To reduce the impact of wild swings in the financial markets, annual results are spread over a four-year period (four-year smoothing). ATRS remains a stable 80% funded. Amortization required to fund the unfunded accrued actuarial liability (UAAL) remained at 28 years.

#### **Internal Controls**

Internal controls are at the heart of safeguarding the System's assets. ATRS has an active internal audit department that is continually reviewing and updating control policies. As the System grows and technology advances, we feel it prudent to continuously monitor internal systems and policies to detect and correct potential errors before they occur and to correct any errors that are discovered.

#### **Professional Services**

The ATRS Board of Trustees employs firms that are proven experts to draw on their knowledge and expertise on policy and administration. ATRS' independent general investment consultant and real asset consultant is AON Hewitt Investment Consultants, headquartered in Chicago, IL; the private equity consultant is Franklin Park, Associates, LLC of Bala Cynwyd, PA; the specialty investment consultant is Simmons Bank of Pine Bluff, AR; and the independent actuary is Gabriel Roeder Smith & Company, headquartered in Southfield, MI. The System also uses the services of local legal firms.

#### **Acknowledgements**

This report is intended to provide complete and reliable information as a foundation for management decisions, determining compliance with legal provisions, and determining conscientious administration of the System's fund. Compilation of this report symbolizes the collective efforts of the staff, under the direction of the Board of Trustees.

This report is posted on the ATRS website (artrs.gov), and hard copies are available upon request.

Respectfully submitted,

Clint Rhoden Executive Director





## **Member and Retirant Trustees**

Position #1 Member Trustee 1st Congressional District

Robin Nichols Jonesboro, AR Term Expires 6/30/2019

Position #2 Member Trustee 2nd Congressional District

Janet Watson Bryant, AR Term Expires 6/30/2022

Position #3 Member Trustee 3rd Congressional District

Arthur "Chip" Martin Fayetteville, AR Term Expires 6/30/2025

Position #4 Member Trustee 4th Congressional District

Kathy Clayton Malvern, AR Term Expires 6/30/2025

Johnny Key Commissioner of Education Little Rock, AR

> Dennis Milligan State Treasurer Little Rock, AR

Position #5 Member Trustee Administrator Trustee

Dr. Richard Abernathy (Vice Chair) Bryant, AR Term Expires 6/30/2024

> **Position #6** Member Trustee Administrator Trustee

Shawn Higginbotham Hot Springs, AR Term Expires 6/30/2021

> Position #7 Member Trustee Non-Certified Trustee

Kelly Davis Fort Smith, AR Term Expires 6/30/2021

> **Position #8** Member Trustee Minority Trustee

Anita Bell North Little Rock, AR Term Expires 6/30/2021

### **Ex Officio Trustees**

Candace A. Franks State Bank Commissioner Little Rock, AR Position #9 Retirant Trustee

Lloyd Black Little Rock, AR Term Expires 6/30/2022

> Position #10 Retirant Trustee

Bobby Lester Jacksonville, AR Term Expires 6/30/2025

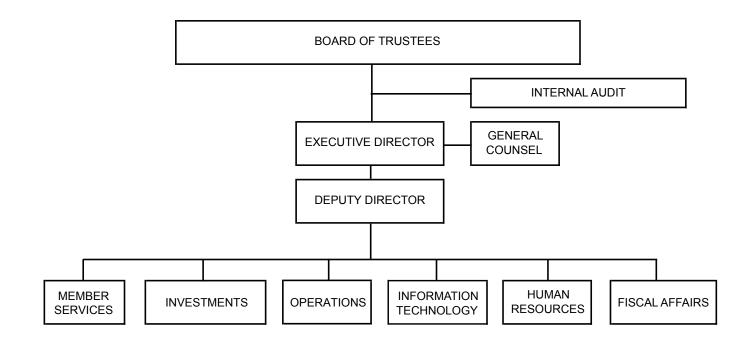
> Position #11 Retirant Trustee

Danny Knight (Chair) Sherwood, AR Term Expires 6/30/2024

> Andrea Lea State Auditor Little Rock, AR







### **Administrative Staff**

Clint Rhoden Executive Director

Rod Graves Deputy Director

Curtis Carter, CPA Associate Director of Fiscal Affairs

Vicky Fowler Human Resources Manager Martha Miller General Counsel

Mullahalli Manjunath Associate Director of Information Technology Willie Kincade Associate Director of Operations

> Brenda West, CPA Internal Auditor

2019 COMPREHENSIVE ANNUAL FINANCIAL REPORT



PROFESSIONAL CONSULTANTS

### Actuary

### Legal Counsel

Gill, Ragon, Owen, PA • Little Rock, AR

Ice Miller • Columbus, OH

Kutak Rock, LLP • Scottsdale, AZ

Rose Law Firm, PA • Little Rock, AR

Williams & Anderson • Little Rock, AR

### **Securities Monitoring Counsel**

Bernstein, Litowitz, Berger & Grossman, LLP New York, NY

Kaplan, Fox & Kilsheimer • New York, NY

Kessler, Topaz, Meltzer & Check, LLP • Radnor, PA

Labaton Sucharow, LLP • New York, NY

Nix, Patterson & Roach, LLP • Daingerfield, TX

Attorney General's Office Contact • Little Rock, AR

### **Investment Consultants**

AON Hewitt Investment Consulting (AHIC) • Chicago, IL Franklin Park • Bala Cynwyd, PA

Simmons • Little Rock, AR

### **Custodian (Domestic and International)**

State Street Public Fund Services • Boston, MA State Street Fund Services Toronto Inc. • Toronto, Ontario

### **Public Markets**

Allianz Global Investors Capital • New York, NY BlackRock • San Francisco, CA

Daruma Asset Management, Inc. • New York, NY D.E. Shaw & Company, LP • New York, NY GMO, LLC. • Boston, MA Harris Associates, LP • Chicago, IL Jacobs Levy Equity Management, Inc. • Florham Park, NJ Kennedy Capital Management • St. Louis, MO Lazard Asset Management, LLC • New York, NY Loomis Sayles & Company, LP • Boston, MA Pershing Square Capital Management, LP • New York, NY Putnam Investments Management 

Boston, MA Reams Asset Management 

Columbus, IN Russell Implementation Services 

Seattle, WA State Street Global Advisors (SSGA) • Boston, MA State Street Global Markets, LLC Transition Management Boston, MA State Street - Securities Lending • Boston, MA Stephens Investment Management 

Houston, TX T. Rowe Price Associates, Inc. • Baltimore, MD Trian Partners 

New York, NY Voya Investment Management (FKA ING) • Chicago, IL Wellington Management Co., LLP • Boston, MA

### **Private Equity**

Franklin Park • Bala Cynwyd, PA 21st Century Group I • Dallas, TX Advent International Corporation • Boston, MA Altaris Capital Partners, LLC • New York, NY Altus Capital Partners • Westport, CT American Industrial Partners • New York, NY Arlington Capital Partners • Chevy Chase, MD





Atlas Holdings, LLC • Greenwich, CT

Audax • New York, NY

Big River Steel • Osceola, AR

Bison Capital Asset Management, LLC • Santa Monica, CA

**BV Investment Partners (FKA Boston Ventures)** Boston, MA

Castlelake II & III • Minneapolis, MN

Clearlake Capital Group • Santa Monica, CA

Court Square Capital Partners III, LP • New York, NY

The Cypress Group • New York, NY

Diamond State Ventures Diamond State Ventures III • Little Rock, AR

DLJ Investment Partners III • Darien, CT

Doughty Hanson & Company III Doughty Hanson & Company Technology • London, England

DW Healthcare • Park City, UT

EnCap Investments, LP • Houston, TX

Greyrock Capital Group, LLC • Chicago, IL

Grosvenor Capital Management FKA Credit Suisse Customized Fund Investment Group New York, NY

**GTLA** • Pine Bluff, AR

Highland Pellets • Pine Bluff, AR

Insight Equity II Insight Mezzanine I • Southlake, TX

J.F. Lehman & Company • New York, NY

KPS Capital Partners • New York, NY

Levine Leichtman III • Beverly Hills, CA

Lime Rock Resources III • Westport, CT

LLR Equity Partners III • Philadelphia, PA

Mason Wells • Milwaukee, WI

Natural Gas Partners (NGP) • Irving, TX

Oak Hill Capital Partners • New York, NY One Rock Capital Partners, LLC • New York, NY PineBridge Investments • New York, NY Riverside Partners • Boston, MA Siris Capital Group • New York, NY SK Capital Partners • New York, NY SK Capital Partners • New York, NY Sycamore Partners III • New York, NY TA XI • Boston, MA Tennenbaum • Santa Monica, CA Thoma Bravo, LLC • San Francisco, CA VISTA Equity Partners • San Francisco, CA Wellspring Capital Management, LLC • New York, NY The Wicks Group of Companies, LLC • New York, NY WNG II • Dallas, TX • Dublin, Ireland

### **Real Assets**

#### Infrastructure

Antin Infrastructure Partners 

London, England

DIF • Amsterdam, Netherlands

Global Energy & Power Infrastructure (FKA First Reserve) ● Greenwich, CT

Global Infrastructure Partners 

New York, NY

IFM Investors (US), LLC • New York, NY

Kohlberg Kravis Roberts & Co • New York, NY

Macquarie Infrastructure and Real Assets • Chicago, IL

#### **Real Estate**

Almanac Realty Securities 

New York, NY

Blackstone Real Estate Partners 

New York, NY

Calmwater • Los Angeles, CA

The Carlyle Group • New York, NY



# **PROFESSIONAL CONSULTANTS**

### **Real Assets (Continued)**

Real Estate (Continued) **CB Richard Ellis Strategic Partners** • Los Angeles, CA Cerberus • New York, NY FPA Core Plus • Irvine, CA Harbert Management Corporation • Dallas, TX Heitman • Chicago, IL J.P. Morgan Asset Management 

New York, NY Kayne Anderson • Los Angeles, CA Landmark Partners • Simsbury, CT LaSalle • Chicago, IL Lone Star Real Estate Partners Fund IV, LP • Dallas, TX Long Wharf Real Estate Partners, LLC • Boston, MA MetLife Commercial 

Morristown, NJ

Metropolitan Real Estate Partners Co-Investments Fund

New York, NY

New Boston Fund VII • Boston, MA

O'Connor North American Property Partners II

New York, NY

**Olympus Real Estate Corporation** • Addison, TX

PGIM Real Estate 

New York, NY

Rockwood Capital Real Estate Partners • New York, NY

Torchlight Debt Opportunity Fund (Cayman) II, LP Torchlight Debt Opportunity Fund III New York, NY

**UBS Realty Investors** • Hartford, CT

Westbrook Funds IX 

New York, NY

### **Direct Real Estate Partnerships**

**CRI – American Center •** Rogers, AR

### Alternative Investments

#### Hedge Funds

Anchorage Capital Group, LLC • New York, NY Breven Howard US, LLC • New York, NY **Capital Fund Management** • Paris, France Capula Investment US, LP • Greenwich, CT Circumference Group • Little Rock, AR Graham Capital Management, LP • Rowayton, CT Man Group • London, UK **Parametric** • Minneapolis, MN York Capital Management 

New York, NY

### **Re-Insurance**

Aeolus • Hamilton, Bermuda Nephila Capital Rubik Holdings, Ltd. • Hamilton, Bermuda

### Farm Manager

Halderman Farm Management • Wabash, IN **UBS Agrivest** • Dallas, TX

### Timberland

**BTG Pactual Timberland Investment Group** • Atlanta, GA

# comprehensive annual financial report



# **FINANCIAL**



A Pension Trust Fund of the State of Arkansas





# **Statement of Plan Net Position**

As of June 30, 2019

Assets		
Cash and cash equivalents	\$	256,387,142
Receivables Member contributions Employer contributions Investment trades pending Accrued investment income Due from other funds Other receivables Total Receivables		9,227,839 24,485,809 43,165,017 14,649,319 3,207,041 3,189,511 97,924,536
Investments, at fair value: Domestic equities International equities U.S. Government obligations Corporate obligations Asset- and mortgage-backed securities Promissory notes Limited partnerships Real estate Pooled investments Alternative investments State recycling tax credits Investment derivatives Total Investments		2,472,540,707 1,073,645,442 38,294,932 762,358,810 39,156,489 192,708,781 72,122,080 52,354,702 7,233,968,477 5,328,103,330 192,000,000 (95,074) 17,457,158,676
Securities lending collateral Capital assets, net of accumulated depreciation Other assets		469,822,525 149,770 74,153
Total Assets	18,2	281,516,802
Liabilities Accrued expenses and other liabilities Compensated absences Post-employment benefit liability Investment trades pending payable Accrued investment expenses Securities lending liability Due to other funds <b>Total Liabilities</b>		790,553 445,890 5,098,111 48,848,311 12,462,488 469,786,940 2,462,736 539,895,029
Net Position Restricted For Pension Benefits	<u>\$ 17,</u>	741,621,773

The accompanying notes are an integral part of these financial statements.





### Statement of Changes in Plan Net Position

For the Year Ended June 30, 2019

Additions Contributions: Member Employer Total contributions	\$	141,885,632 430,864,656 572,750,288
Investment income From investing activities: Net appreciation (depreciation) in fair value of investments Interest and dividends Real estate operating income Total investment income (loss) Less investment expense Net investment income (loss)		801,901,294 126,888,270 7,671,704 936,461,268 42,943,127 893,518,141
From securities lending activities: Securities lending gross income Less: securities lending expense Net securities lending income (loss)		14,218,966 9,797,675 4,421,291
Other income		445,434
Total Additions (Losses)	1,4	471,135,154
Deductions Benefits Refunds of contributions Administrative expenses Total Deductions	1,;	1,205,326,555 9,679,783 7,134,783 222,141,121
Change In Net Position Restricted For Pension Benefits		248,994,033
Net Position - Beginning Of Year	_17,4	492,627,740
Net Position - End Of Year	<u>\$17,</u>	741,621,773

THE ACCOMPANYING NOTES ARE AN INTEGRAL PART OF THESE FINANCIAL STATEMENTS.





### Notes to Financial Statements

June 30, 2019

### Note 1: Summary Of Significant Accounting Policies

### A. Reporting Entity/History

Act 266 of 1937, as amended, established the Arkansas Teacher Retirement System (ATRS) as an office of Arkansas state government for the purpose of providing retirement benefits for employees of any school or other educational agency participating in ATRS. Act 427 of 1973, as amended, provided that the general administration of ATRS, responsibility for its proper operation, and responsibility for making effective the provisions of the Teacher Retirement law are vested in a 15-member Board of Trustees. The State Bank Commissioner, Treasurer of State, Auditor of State, and Commissioner of Education are ex-officio trustees. The remaining 11 trustees are elected and consist of seven active members of ATRS with at least five years of actual service, three retired members receiving an annuity from ATRS, and one active or retired member from a minority racial ethnic group. The seven active trustees consist of one member from each of the four congressional districts; two administrators, of which one must be a superintendent; and one member employed in a position that does not require state licensure. The trustees are elected in accordance with rules adopted by the Board. Board members serve as trustees without compensation but are reimbursed for any necessary expenses incurred to attend Board meetings or perform other duties authorized by the Board.

#### **B. Plan Description**

ATRS is a cost-sharing, multiple-employer defined benefit pension plan that covers employees of schools and educationrelated agencies, including Arkansas School for the Blind, Arkansas School for the Deaf, Arkansas Activities Association, State Board of Education, regional education service cooperatives, ATRS, Arkansas Educational Television Commission, area vocational-technical schools, Arkansas Rehabilitation Services, enterprises privatized by a public school district, and educational nonprofit organizations.

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48,677
3,707
13,033
45,225
23,232
133,874

Members are eligible for full retirement benefits at age 60 with five or more years of actual or reciprocal service or at any age with 28 or more years of credited service. Members with 25 years of actual or reciprocal service who have not attained age 60 may receive an annuity reduced by 10/12 of 1% multiplied by the number of months by which the early retirement precedes the earlier of (1) completion of 28 years of credited service or (2) attainment of age 60. The normal retirement benefit, paid monthly, is determined based on (1) the member's final average salary (effective July 1, 2018, computed using the average of the annual salaries paid during the period of 5 years of credited service producing the highest annual average) and (2) the number of years of service. For active members as of 6/30/2018, a benchmark 3-year FAS was established as a minimum FAS.





June 30, 2019

### Note 1: Summary Of Significant Accounting Policies (Continued)

### **B. Plan Description (Continued)**

ATRS has contributory and noncontributory plans. The contributory plan has been in effect since the beginning of ATRS. The noncontributory plan became available July 1, 1986. Acts 81 and 907 of 1999, effective July 1, 1999, require all new members under contract for 181 or more days to be contributory. Act 93 of 2007 allows any noncontributory member to make an irrevocable election to become contributory on July 1 of each fiscal year.

Disability retirement benefits are payable to members who are vested and demonstrate total and permanent incapacity to perform the duties of their position while in active employment. The disability annuity is computed in the same manner as the age and service annuity.

Survivor benefits are payable to qualified survivors upon the death of an active, vested member. Eligible spouse survivors receive a survivor annuity that is based on the member's years of service credit prior to their death, and minor child survivors receive a percentage of the member's highest salary earned. ATRS also provides a lump sum death benefit for active and retired members with 10 or more years of credited service. The amount for contributory members will be up to \$10,000 and up to \$6,667 for noncontributory members. The amount will be prorated for members who have both contributory and non-contributory service; however, members with 15 or more years of contributory service will receive the full \$10,000.

A cost of living adjustment (COLA) is payable on July 1 of each year to retirees, certain survivors, and annuity beneficiaries who received monthly benefits for the previous 12 months. The COLA is calculated by multiplying 100% of the member's base retirement annuity by 3%. Act 780 of 2017 allows the Board of Trustees to evaluate any future COLA adjustments on an annual basis to determine if a simple or compound COLA increase will be given based on the financial condition of the system.

Act 1096 of 1995 created a teacher deferred retirement option plan (T-DROP) for members with 30 or more years of service credits. Act 1590 of 1999 allows for participation in the T-DROP after 28 years of credited service with a reduction of 6% for each year under 30 years. Effective September 1, 2003, Act 992 of 2003 requires employers to make contributions on behalf of all members participating in T-DROP at rates established by the Board of Trustees. Member contributions and accumulation of service credit will cease once a member enters T-DROP. During participation in T-DROP, ATRS will credit the member account with plan deposits and interest. The plan deposits are the member's normal retirement benefit reduced by 1% for each year of service. For members who entered T-DROP prior to September 1, 2003, the reduction is 1/2 of 1% (.5%) for contributory service and 3/10 of 1% (.3%) for noncontributory service for each year above 30 years of service. The T-DROP account accrues interest at a variable rate that is set annually by the ATRS Board of Trustees. T-DROP deposits into member accounts cease at the completion of 10 years of participation in the program; however, a member may continue employment and will continue to receive interest on the account balance at the 10-year plus interest rate that is also set annually by the Board of Trustees. When T-DROP participation ceases, the member may receive the T-DROP distribution as a lump-sum cash payment or an annuity or may roll it over into another tax-deferred account. A member may also elect to defer all or part of the distribution into a T-DROP cash balance account held by ATRS.

### C. Basis of Presentation - Fund Accounting

The accounting system is organized and operated on a fund basis. A *fund* is defined as a fiscal and accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with all related liabilities and residual equities or balances and changes therein, which are segregated for purposes of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions, or limitations. The following types of funds, if applicable to this Agency, are recognized in the accompanying financial statements.





June 30, 2019

### Note 1: Summary Of Significant Accounting Policies (Continued)

### C. Basis of Presentation - Fund Accounting (Continued)

#### **Fiduciary Funds**

**Trust and Agency Funds** – Trust and Agency Funds are used to report resources held by the Agency in a trustee capacity or as an agent for individuals, other governmental units, and other funds. These include Pension Trust Funds, Employee Health Trust Funds, Investment Trust Funds, Private-Purpose Trust Funds, and Agency Funds. The specific activity accounted for at this Agency includes the following:

### Arkansas Teacher Retirement System Fiduciary Pension Trust Fund

### D. Basis of Accounting

Basis of accounting refers to when revenues and expenditures or expenses are recognized and reported in the financial statements. The economic resources measurement focus and accrual basis of accounting are used in Fiduciary Fund financial statements. Under the accrual basis, contributions and other revenues are recognized when earned, and benefits, refunds, and other expenses are recorded when incurred.

#### E. Federal Income Tax Status

During the year ended June 30, 2019, ATRS was a qualified plan under 26 USC § 401(a) and was exempt from federal income taxes under 26 USC § 501(a).

### F. Cash and Cash Equivalents

Cash and cash equivalents include demand accounts, imprest accounts, cash on hand, cash in State Treasury, all short-term investments with maturities at purchase of 90 days or less, and deposits in the Short-Term Investment Fund (STIF). The STIF is created through daily sweeps of excess cash by the custodial bank into bank-sponsored commingled funds that are invested in U.S. Government and agency securities and other short-term investments.

### G. Deposits and Investments

### Deposits

Deposits are carried at cost and consist of cash in bank, cash in State Treasury, cash on deposit with investment managers and cash in Short-Term Investment Funds. At June 30, 2019, these totals were \$888,648, \$1,188,318, \$47,935,130 and \$206,374,971, respectively. State Treasury Management Law governs the management of funds held in the State Treasury, and the Treasurer of State is responsible for ensuring these funds are adequately insured and collateralized.

**Custodial Credit Risk** – Custodial credit risk for deposits is the risk that, in the event of the failure of a depository institution, the Agency will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. The Agency has adopted the State Board of Finance Policy requiring the use of depository insurance and collateralization procedures to manage the risk that deposits may not be returned. As of June 30, 2019, none of the bank balance of \$1,226,965 was exposed to custodial credit risk as it was fully insured by the FDIC. As of June 30, 2019, none of the cash in the Short-Term Investment Fund was exposed to custodial credit risk as it was collateralized with securities held by the custodial agent in the name of ATRS. As of June 30, 2019, \$2,225,416 of \$48,406,484 in cash held by investment managers was exposed to custodial credit risk as it was uninsured and uncollateralized.





June 30, 2018

### Note 1: Summary Of Significant Accounting Policies (Continued)

### G. Deposits and Investments (Continued)

#### Investments

Ark. Code Ann. §§ 24-2-601 – 24-2-619 authorizes the ATRS Board of Trustees to have full power to invest and reinvest monies of ATRS and to hold, purchase, sell, assign, transfer, or dispose of any of the investments or investment proceeds in accordance with the prudent investor rule.

Each investment manager is required to invest within the specific guidelines and parameters set by the Board of Trustees. Asset allocation guidelines have been established as follows:

Asset Allocation	Minimum	Target	Maximum
Total equity	48.0%	53.0%	58.0% **
Fixed income	13.0%	15.0%	17.0%
Alternatives	N/A*	5.0%	N/A*
Real assets***	N/A*	15.0%	N/A*
Private equity	N/A*	12.0%	N/A*
Cash equivalents	0.0%	0.0%	5.0%

\*Due to the illiquid nature of alternatives, real assets, and private equity, it is not prudent to set rebalancing ranges for these asset classes.

\*\*Additional allocations to total equity may be made beyond the maximum range to serve as a placeholder for unfunded and uncommitted alternatives, real assets, and private equity.

\*\*\*Real assets include real estate, timber, agriculture, and infrastructure.

The fair value measurement of investments is categorized within the hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset and gives the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities and the lowest priority to unobservable inputs. In instances where inputs used to measure fair value fall into different levels, fair value measurements in their entirety are categorized based on the lowest level input that is significant to the valuation.

The hierarchy of inputs is defined as follows:

- Level 1 Unadjusted quoted prices for identical instruments in active markets.
- Level 2 Quoted prices for similar instruments in active markets; quoted prices for identical or similar instruments

in markets that are not active; and model-derived valuations in which all significant inputs are observable.

Level 3 - Valuations derived from valuation techniques in which significant inputs are unobservable.

For investments that do not have a readily determinable fair value and fall outside of the fair value hierarchy, the system establishes the value by utilizing the Net Asset Value (NAV) or its equivalent as a practical expedient.





June 30, 2019

### Note 1: Summary Of Significant Accounting Policies (Continued)

### G. Deposits and Investments (Continued)

The fair value measurement of plan investments and securities lending collateral as of June 30, 2019 was as follows:

Investments measured at fair value	Total	Level 1	Level 2	Level 3
Equity investments:				
Domestic equities	\$ 2,472,540,707	\$ 2,472,540,707		
International equities	1,073,645,442	1,073,645,442		
Fixed income investments:				
U.S. Government obligations	38,294,932		\$ 38,294,932	
Corporate obligations	762,358,810		762,358,810	
Asset- and mortgage-backed securities	39,156,489		39,156,489	
Promissory Notes	192,708,781			\$ 192,708,781
Real estate investments:				
Limited partnerships	72,122,080			72,122,080
Real estate	52,354,702			52,354,702
State recycling tax credits:	192,000,000		192,000,000	
Derivative investments:				
Forward contracts	(95,074)		(95,074)	
Total plan investments at fair value	\$4,895,086,869	\$ 3,546,186,149	\$ 1,031,715,157	\$ 317,185,563
Investments measured at net asset value (NA	<u>V</u> )			
Pooled investments:				
Commingled domestic equities	\$ 795,843,692			
Commingled international equities	4,284,376,577			
Commingled domestic fixed income	1,054,347,766			
Commingled international fixed income	1,099,400,441			
Alternative investments:				
Private equity funds	2,161,343,656			
Real estate funds	1,249,713,318			
Timberland funds	265,506,538			
Farmland funds	198,635,940			
Infrastructure funds	301,724,121			
Re-insurance funds	325,182,593			
Hedge funds	653,976,421			
Opportunistic funds	28,361,411			
Partnership funds	143,659,332			
Total plan investments at net asset value	12,562,071,806			
Total plan investments	\$17,457,158,675			
Securities Lending Collateral:				
Quality D short-term investment pool*	\$ 469,822,525			
	+ 107,022,020			

\*Cash collateral received totaled \$469,786,940. The amount reported in the GASB 40 footnote above is the market value of the collateral received at June 30, 2019.





June 30, 2018

### Note 1: Summary Of Significant Accounting Policies (Continued)

### G. Deposits and Investments (Continued)

Cash equivalents invested in the Short-Term Investment Fund are valued at amortized cost, which approximates fair value. The fund may issue and redeem shares at any time.

Equity investments are classified as Level 1 and are exchange-traded securities whose values are based on published market prices and quotations from either national security exchanges or active markets for those securities.

Fixed income investments are classified as Level 2 and include publicly traded securities in inactive markets. Investments in this category are sourced from reputable pricing vendors using price matrix models and techniques. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices. Fair value is defined as the quoted market value on the last trading day of the period.

Real estate and partnerships are classified as Level 3 and are comprised mostly of owned properties leased to commercial enterprises. These investments are valued using professional property valuations or appraisals, net of debt borrowed against the related assets. Appraisals and valuations are updated every 3 years.

Derivative investments include forward contracts and rights and are classified as Level 2 and valued using observable exchange, dealer or broker market pricing.

Pooled and alternative Investments generally do not have readily obtainable market values and are valued using the net asset value (NAV) per share (or its equivalent). These values are based on the capital account balance of the general partner reports at the end of each reporting period, adjusted by subsequent contributions, distributions, management fees, and changes in values of foreign currency. There are inherent uncertainties in estimating fair values for these types of investments, and it is possible that the estimates will change in the near-term or the subsequent sale of assets will be different from the reported net asset value. Generally, the investments cannot be redeemed or have certain redemption restrictions and distributions are from the liquidation of the underlying assets. The expected holding period is dependent on the discretion of the fund manager.

The unfunded commitments and redemption terms for investments measured at the net asset value (NAV) per share (or its equivalent) is presented in the following table:

Investments measured at net asset value (NAV) Total		Unfunded Commitments	Redemption Frequency	Redemption Notice Period
Pooled investments:				
Commingled domestic equities	\$ 795,843,692		Monthly	5 days
Commingled international equities	4,284,376,577		Daily – Quarterly	1-65 days
Commingled domestic fixed income	1,054,347,766		Daily	2-15 days
Commingled international				
fixed income	1,099,400,441		Daily – Monthly	1-10 days
Alternative investments:				
Private equity funds	2,161,343,656	\$ 1,022,923,508	N/A	N/A
Real estate funds	1,249,713,318	493,287,238	Quarterly	45-90 days
Timberland funds	265,506,538	24,891,933	N/A	N/A
Farmland funds	198,635,940	18,172,892	Daily – Quarterly	30-60 days
Infrastructure funds	301,724,121	65,176,922	Quarterly	90 days
Re-insurance funds	325,182,593		Semiannually – Annually	60-90 days
Hedge funds	653,976,421		Weekly – Annually	3-90 days
Opportunistic funds	28,361,411		Quarterly	60 days
Partnership funds	143,659,332	25,670,368	Quarterly – Annually	65-90 days
Total plan investments				-
at net asset value	\$ 12,562,071,806	\$ 1,650,122,861		





June 30, 2019

### Note 1: Summary Of Significant Accounting Policies (Continued)

### G. Deposits and Investments (Continued)

**Pooled investments** – Pooled investments are commingled funds that consist of assets from several accounts that are blended together to lower trading costs per dollar of investment. The System has funds invested in domestic and international equities, as well as domestic and international fixed income securities. The value of the investments in this asset class have been determined using the NAV per share (or its equivalent) of the System's ownership interest in partners' capital. These investments can be redeemed with proper notification to the fund manager. Distributions are received through liquidation of the underlying assets. The expected holding period is dependent on the discretion of the fund manager.

**Private equity funds** – Private equity includes 47 buyout funds, 3 distressed debt funds, 2 growth equity funds, 13 hard asset funds, 4 mezzanine funds, 5 multi-strategy funds, 6 turnaround funds, 12 venture capital funds and 3 structured capital funds that invest mostly in private companies across a variety of industries. The value of the investments in this type have been determined using the NAV per share (or its equivalent) of the System's ownership interest in partners' capital. These investments cannot be easily redeemed. The nature of private equity investments is that distributions are received through the liquidation of the underlying assets of the fund. The expected holding period of a private equity portfolio company is 2 to 10 years.

Real estate funds – Real estate funds include 6 core funds, 17 value added funds, and 23 opportunistic funds that invest primarily in the United States, Europe, and Asia. Fund investments can be made in the debt, equity, or a combination of both in real estate property ventures. The value of the investments in this asset class have been determined using the NAV per share (or its equivalent) of the System's ownership interest in partners' capital. These investments can be redeemed with proper notification to the fund manager. Distributions from each fund may be received as cash flows from operations or return of capital from sales of assets. The expected holding period of underlying assets in the real estate funds is 2 to 10 years.

**Timberland funds** – The System has one timberland fund that invests in acquisition, growth, and disposition of timber and associated properties. The value of the investments in this asset class have been determined using the NAV per share (or its equivalent) of the System's ownership interest in partners' capital. These investments cannot be easily redeemed. Distributions from the fund may be received as cash flows from operations or return of capital from sales of assets. The holding period for these assets is at the discretion of the fund manager based on the fund's purchase or sale of the underlying assets.

Farmland funds – The System has 2 farmland funds. One fund is an open-ended fund comprised of units that represent the System's ownership of underlying agricultural-related assets. This fund may be redeemed quarterly with proper notification to the fund manager. The other fund holds the System's direct investments in farmland and related assets. These investments cannot be easily redeemed. The value of the investments in this asset class have been determined using the NAV per share (or its equivalent) of the System's ownership interest in partners' capital. Distributions from the fund may be received in cash flows from operations or return of capital from sales of assets. The holding period is at the discretion of the fund manager based on the fund's purchase or sale of the underlying assets in the portfolio.

Infrastructure funds – Infrastructure funds include 7 funds that primarily invest in physical, operational, systems, and in monopolistic opportunities such as governmental functions (transmission lines and toll roads). The value of the investments in this asset class have been determined using the NAV per share (or its equivalent) of the System's ownership interest in partners' capital. These investments cannot be easily redeemed. Distributions from each fund may be received as cash flows from operations or return of capital from sales of assets. The expected holding period of underlying assets in the real estate funds is 2 to 10 years.

**Re-insurance funds** – Re-insurance funds invest in insurance products designed to collect premiums from an insurance company for taking a specific type and level of risk associated with natural disasters. The value of the investments in this asset class have been determined using the NAV per share (or its equivalent) of the System's ownership interest in partners' capital. These investments can be redeemed annually. Distributions from each fund may be received as cash flows from operations or return of capital from sales of assets. The expected holding period of underlying assets is 6 months to 1 year.





June 30, 2018

### Note 1: Summary Of Significant Accounting Policies (Continued)

### G. Deposits and Investments (Continued)

Hedge funds – Hedge funds consist of 3 risk premia funds that target absolute returns through long-short positions across various factors and classes, 2 global macro funds that profit from broad market swings caused by political or economic events, and 2 credit funds that invest primarily in debt instruments of other companies. The value of the investments in this asset class have been determined using the NAV per share (or its equivalent) of the System's ownership interest in partners' capital. Redemption ranges from monthly to annually depending on the manager (with the exception of one fund that currently has a 1 year hold). Distributions are received through liquidation of the underlying assets. The expected holding period is dependent on the discretion of the fund manager.

**Opportunistic funds** – Opportunistic funds utilize operational experience of the fund managers in the fields of information technology, telecommunications, and business services industries to seek quality returns. The value of the investments in this asset class have been determined using the NAV per share (or its equivalent) of the System's ownership interest in partners' capital. These investments can be redeemed quarterly with proper notification to the fund manager. Distributions are received through liquidation of the underlying assets. The expected holding period is dependent on the discretion of the fund manager.

Partnership funds – The System has 2 Partnership funds that acquire enough shares of a company to gain a controlling interest in order to make corrections to potentially increase a stock's value. The value of the investments in this asset class have been determined using the NAV per share (or its equivalent) of the System's ownership interest in partners' capital. These investments can be redeemed every year subject to redemption lockup restrictions and proper notification to the fund manager. Distributions are received through liquidation of the underlying assets. The expected holding period is dependent on the discretion of the fund manager.

Securities Lending Collateral – Cash collateral received from borrowers in the securities lending program is invested in a Quality D short-term investment fund that consists of a liquidating account with a liquidity pool and a duration pool. The value of this fund has been determined by the fund administrator using the NAV per share (or its equivalent).

**Rate of Return** – The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested. For the year ended June 30, 2019, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 5.25%.

Interest Rate Risk – Interest Rate Risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The Agency does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. The summary shown below indicates that 97% of the Agency's investment maturities are one year or longer.

			Investment maturities (in Years)							
Investment Type	Fair value			Less than 1		1-5		6-10	Ν	<b>More than 10</b>
U.S. Government obligations	\$ 38,294,9	32			\$	17,802,270	\$	7,634,647	\$	12,858,015
Corporate obligations	762,358,8	810	\$	15,313,119		389,792,698		257,711,192		99,541,801
Asset- and mortgage- backed securities	39,156,4	89		91,201		22,053,837		3,553,189		13,458,262
Promissory notes	192,708,7	'81		58,295,562		134,413,219				
Pooled investments	2,153,748,2	07			1	L,099,400,441		1,054,347,766		
State recycling tax credits	192,000,0	00		16,000,000		64,000,000		80,000,000		32,000,000
TOTAL	\$ 3,378,267,2	19	\$	89,699,882	\$ 1	L, <b>727,462,465</b>	\$1	,403,246,794	\$	157,858,078
Securities Lending Collateral										
Quality D short-term investment pool	<u>\$ 469,822,5</u>	25	<u>\$</u>	468,789,188			<u>\$</u>	1,033,337		





June 30, 2019

### Note 1: Summary Of Significant Accounting Policies (Continued)

### G. Deposits and Investments (Continued)

Asset-Backed Securities – As of June 30, 2019, ATRS held asset-backed securities with a fair value of \$34,542,279. These securities represent interests in various trusts consisting of pooled financial assets other than mortgage loans conveyed by the issuing parties. ATRS's ability to recover the amount of principal invested in these securities depends on the performance and quality of the trust assets. At June 30, 2019, ATRS held no asset-backed securities that were considered highly sensitive to changes in interest rates.

**Mortgage-Backed Securities** – As of June 30, 2019, mortgage-backed securities had a fair value of \$2,875,926. The yields and maturities of mortgage-backed securities generally depend on when the underlying mortgage loan principal and interest are repaid. Although the full amount of principal will be received if prepaid, the interest income that would have been collected during the remaining period to maturity, net of any market adjustment, is lost. At June 30, 2019, no mortgage-backed securities were considered highly sensitive to changes in interest rates.

**Corporate Bonds** – As of June 30, 2019, ATRS held corporate bonds with a fair value of \$273,149,739. Corporate bonds are debt instruments that are issued by private corporations. These bonds have a term maturity and can have either a fixed or variable interest rate. Variable interest rate bonds have adjustments that are made periodically and vary directly with movements in interest rates. At June 30, 2019, ATRS held no corporate obligations that were considered highly sensitive to changes in interest rates.

**Convertible Corporate Bonds** – As of June 30, 2019, ATRS held convertible bonds with a fair value of \$489,209,071. Convertible bonds convey an option to the bondholder to exchange each bond for a specified number of shares of common stock of the corporation. Convertible bonds generally offer lower coupon rates and promised yields to maturity in exchange for the value of the option to trade the bond into stock. At June 30, 2019, ATRS held no convertible corporate bonds that were considered highly sensitive to changes in interest rates.

**Promissory Notes** – ATRS also held seven promissory notes with a fair value of \$384,708,781 at June 30, 2019. Promissory notes are a form of debt that companies use to raise money in exchange for payment of a fixed amount of periodic income at a specified date or on demand. Five unsecured promissory notes were issued to Big River Steel Holdings, LLC, and two secured notes were issued to Highland Pellets, LLC. ATRS held no promissory notes that were considered highly sensitive to changes in interest rates at June 30, 2019.

**Credit Risk** – Credit Risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The Agency has adopted the State Board of Finance Policy that limits investment choices to certificates of deposit, repurchase agreements, treasury bills, treasury notes, and securities issued by the State of Arkansas and its political subdivisions.

The Agency's exposure to credit risk as of June 30, 2019 is as follows:
-------------------------------------------------------------------------

Standard and Pe	oor's	Moody's Investors Service				
Rating	Fair Value	Rating	Fair Value			
AAA	\$ 21,905,755	Aaa	\$ 57,759,867			
AA	54,904,221	Aa	12,266,677			
Α	43,829,169	А	43,688,426			
BBB	184,423,218	Ваа	131,969,748			
BB	75,605,347	Ва	77,309,748			
В	50,837,486	В	21,416,823			
CCC or below	14,139,386	Caa or below	3,171,946			
Unrated	2,932,622,637	Unrated	3,030,683,984			
Total	\$3,378,267,219	Total	\$ 3,378,267,219			
Securities Lending Collateral						
Unrated	\$ 469,822,525	Unrated	\$ 469,822,525			





June 30, 2018

### Note 1: Summary Of Significant Accounting Policies (Continued)

### G. Deposits and Investments (Continued)

**Custodial Credit Risk** – Custodial Credit Risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, the Agency will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Agency has adopted the State Board of Finance Policy requiring the use of depository insurance and collateralization procedures to manage the risk that investments may not be returned for any other investments other than loaned securities. As of June 30, 2019, \$157,982 of the Agency's investments were exposed to custodial credit risk.

**Concentration of Credit Risk** – Concentration of Credit Risk is the risk of loss attributed to the magnitude of the Agency's investment in a single issuer. The Agency places no limit on the amount it may invest in any one issuer. As of June 30, 2019, none of the Agency's investments represent more than 5% of total investments.

**Foreign Currency Risk** – Foreign Currency Risk is the risk that changes in exchange rates will adversely affect the fair value of an investment or deposit. The Agency does not have an investment policy that limits investment in foreign currency.

The Agency's exposure to foreign currency risk in U.S. dollars for investments and deposits at June 30, 2019 was as follows:

			Investments						
				Fixed				Forward	Cash
Currency		Fair Value		Income		Equities	_	Contracts	 Deposits
Argentine Peso	ARS	\$ 2,703,425	\$	2,563,497					\$ 139,928
Australian Dollar	AUD	16,730,543			\$	16,730,543			
Brazilian Real	BRL	7,504,624				7,504,624			
British Pound Sterling	GBP	295,879,193				294,381,170	\$	961,066	536,957
Canadian Dollar	CAD	18,029,666				18,029,605			61
Danish Krone	DKK	16,811,884				16,209,460		602,424	
Euro	EUR	224,538,538				224,480,774		66,051	(8,287)
Hong Kong Dollar	HKD	74,161,019				74,158,878			2,141
Hungarian Forint	HUF	1,979,686		1,979,686					
Indian Rupee	INR	471,354							471,354
Indonesian Rupiah	IDR	9,594,758				9,594,758			
Japanese Yen	JPY	112,339,548				111,708,399		161,252	469,897
Malaysian Ringgit	MYR	7,284,782		2,970,681		4,236,354		77,747	
Mexican Peso	MXN	7,056,950		84,512		6,972,438			
New Taiwan Dollar	TWD	25,151,833				24,538,740			613,093
New Zealand Dollar	NZD	7,084,011				7,084,011			
Norwegian Krone	NOK	6,846,549		2,893,984		4,591,184		(638,619)	
Polish Zloty	PLN	1,990,446		1,990,446					
South African Rand	ZAR	56,646,319				56,646,319			
South Korean Won	KRW	39,631,108				39,631,108			
Swedish Krona	SEK	66,534,164				67,624,063		(1,089,925)	26
Swiss Franc	CHF	79,863,234				87,156,628		(7,293,640)	246
Turkish Lira	TRY	2,366,386				2,366,386			
Totals		\$1,081,200,020	\$	12,482,806	\$ :	L,073,645,442	\$	(7,153,644)	\$ 2,225,416

For Forward Currency Contracts in the schedule above, a positive number represents the market value of contracts to purchase that currency in excess of the market value of contracts to sell that currency. A negative number, therefore, represents the market value of contracts to sell foreign currency in excess of contracts to purchase that currency.





June 30, 2019

### Note 1: Summary Of Significant Accounting Policies (Continued)

### G. Deposits and Investments (Continued)

Derivatives – Derivative instruments are financial contracts or agreements whose values depend on the values of one or more underlying assets, reference rates, and/or financial indexes. Derivative instruments include futures contracts, forward contracts, swap contracts, options contracts, forward foreign currency exchange and rights. ATRS investment guidelines state that derivatives may be used to reduce the risk in a portfolio but should not be used to create a position of leverage or substantially increase the risk of the overall portfolio. Futures and options should be matched by cash or cash equivalent securities, and all short futures positions should be matched by equivalent long security positions. Each investment manager's derivative usage is specified in the investment management agreement or specific guidelines.

The fair value balances and notional amounts of derivative instruments outstanding at June 30, 2019, classified by type, and the changes in fair value of such derivative instruments for the year then ended, as reported in the 2019 financial statements, are as follows:

	Changes in Fair	Value	Fair Value at Ju	ine 30, 2019		
	Classification	Amount	Classification	Amount	N	lotional
Fiduciary funds Derivative investme	nts:					
Foreign currency						
forwards	Investment revenue \$	(786,001)	Investments	\$ (129,476)	CHF	\$ 7,007,745
	Investment revenue	3,901	Investments	(724)	GBP	166,279
	Investment revenue	41	Investments		HKD	
	Investment revenue	(2,033)	Investments		JPY	
	Investment revenue	618	Investments	(281)	NOK	5,444,898
	Investment revenue	106	Investments	106	SEK	10,112,537
	Investment revenue	209,805	Investments	164,799	USD	5,755,503
	Investment revenue	(495,599)	Investments	(129,498)	ZAR	54,385,000
	\$	(1,069,162)		\$ (95,074)		

Forward Currency Contracts – ATRS enters into various currency contracts to manage exposure of foreign portfolio holdings to changes in foreign currency exchange rates. A forward exchange contract is a commitment to purchase or sell a foreign currency at a future date at a negotiated forward rate. Risks associated with such contracts include movement in the value of the foreign currency relative to the U.S. dollar and the ability of the counterparty to perform. The contracts are valued at forward exchange rates, and the changes in value of open contracts are recognized as unrealized appreciation/ depreciation in the statement of changes in plan net position. The realized gain or loss on closed forward currency contracts represents the difference between the value of the original contracts and the closing value of such contracts and is included in net appreciation (depreciation) in fair value of investments in the statement of changes in plan net position. At June 30, 2019, ATRS had outstanding forward exchange currency contracts to purchase foreign currencies with contract amounts of \$5,755,503 and market values of \$5,920,302, resulting in a net gain of \$164,799. Outstanding forward exchange currencies with contract amounts of \$12,814,073 had market values of \$13,073,946, resulting in a net loss of \$259,873.





June 30, 2018

### Note 1: Summary Of Significant Accounting Policies (Continued)

### G. Deposits and Investments (Continued)

Securities Lending Transactions - Arkansas Code Annotated and Board policy permit ATRS to participate in a securities lending program administrated by State Street Bank (the "Custodian"). The Custodian enters into agreements with brokerdealers or other entities to loan securities for collateral and have the same securities redelivered in the future. There were no restrictions on the dollar amount of securities loaned by ATRS. Securities on loan to participating brokers at year-end include U.S. Government securities, corporate securities, and international securities. Brokers who borrow the securities provide cash or other collateral, including securities issued or guaranteed by the U.S. Government. Collateral must be provided in the amount of at least 100% of the market value of the loaned securities. ATRS cannot pledge or sell collateral securities received unless the borrower defaults. The cash collateral received on each loan is invested in a collective investment fund comprised of a liquidity pool and a duration pool. As of June 30, 2019, the liquidity pool had an average duration of 22.56 days and an average weighted final maturity of 105.37 days for USD collateral. The duration pool had an average duration of 19.89 days and an average weighted final maturity of 1,696.66 days for USD collateral. Because the loans were terminable at will, their duration did not generally match the duration of the investments made with cash collateral. At year-end, ATRS had no credit risk exposure to borrowers due to the custodian's indemnification. The Custodian indemnified ATRS by agreeing to purchase replacement securities, or return cash collateral in the event a borrower failed to return a loaned security or failed to pay the trust funds for income of the securities while on loan. No borrowers failed to return loaned securities or pay distributions during the year. Investments made with cash collateral appear as an asset on the Statement of Plan Net Position. Corresponding liabilities are recorded, as ATRS must return the cash collateral to the borrower upon expiration of the loan. ATRS is exposed to investment risk, including the possible loss of principal value in the cash collateral pool, due to fluctuation in the market value of the assets held by the cash collateral pool. As of June 30, 2019, the fair value of the securities lending assets exceeded the securities lending liabilities by \$35,585.

**Guarantees** – GIP CAPS Pine, L.P. ("GIP Pines") extended a \$145,000,000 loan to Highland Pellets, Ltd. ("Highland Pellets") pursuant to a Credit Agreement dated February 22, 2016. Pinnacle Mountain Holding Company V, LLC. ("Pinnacle"), an affiliate of ATRS, acquired 100% of the issued and outstanding Class B units of Highland, LLC. ("Highland"), the sole member of Highland Pellets, pursuant to a Subscription Agreement on July 28, 2016. Pinnacle also extended a \$26,000,000 loan to Highland pursuant to a Secured Term Promissory Note on September 12, 2017. On July 20, 2018, in order to provide GIP Pines with comfort that the Credit Agreement would be paid in full at maturity, ATRS entered into an agreement with the parties above to execute a Guaranty with the following considerations.

- Highland and Highland Pellets paid ATRS a \$15,000,000 nonrefundable contingent liability fee related to its future obligations to guarantee the GIP Pines Credit Agreement.
- Highland and Highland Pellets paid GIP Pines \$20,000,000 to reduce the principal outstanding under the GIP Pines Credit Agreement.
- Highland and Highland Pellets paid Pinnacle \$15,000,000 to reduce principal outstanding under the Pinnacle Promissory Note. Highland had the right to request additional advances up to \$5,000,000, if needed, in order to fund scheduled debt service due from Highland to GIP Pines.
- Highland and Highland Pellets paid all reasonable costs and expenses incurred by Pinnacle legal counsel and third-party consultants.

On November 9, 2018, the Credit Agreement was assigned from GIP Pines to JP Morgan Chase Bank, N.A. ("JP Morgan"). ATRS reaffirmed the existing Guaranty with JP Morgan. The Credit Agreement was amended on December 7, 2018 with an outstanding principal balance of \$149,756,131 and a maturity date of October 8, 2021. No principal or interest was due or had been paid as of June 30, 2019.





June 30, 2019

### Note 1: Summary Of Significant Accounting Policies (Continued)

### H. Capital Assets

Capital assets purchased and in the custody of this Agency were recorded as expenditures at the time of purchase. Assets with costs exceeding \$5,000 and an estimated useful life exceeding one year are reported at historical cost, including ancillary costs (such as professional fees and costs, freight costs, preparation or setup costs, and installation costs). Gifts or contributions are generally recorded in the accounts at acquisition value at the time received. Acquisition value is the market value if the Agency would have purchased the item. Depreciation is reported based on a straight-line method, with no salvage value. Estimated useful lives generally assigned are as follows:

Assets:	Years
Equipment	5-20

Capital assets activity for the year ended June 30, 2019, was as follows:

Fiduciary activities:	<b>Beginning Balance</b>	Additions	Retirements	Ending Balance
Equipment	\$ 1,125,490		\$61,231	\$ 1,064,259
Less: Accumulated depreciation	947,574	\$ 27,231	60,316	914,489
Fiduciary activities, net	\$ 177,916	\$ (27,231)	\$ 915	\$ 149,770

### I. Compensated Absences – Employee Leave

Annual leave is earned by all full-time employees. Upon termination, employees are entitled to receive compensation for their unused accrued annual leave up to 30 days. Liabilities for compensated absences are determined at the end of the year based on current salary rates.

Sick leave is earned by all full-time employees and may be accrued up to 120 days. Compensation up to a maximum of \$7,500 for unused sick leave is payable to employees upon retirement.

Compensated absences are reported in the State's "Government-Wide" financial statements but are not reported as liabilities or expenditures in the governmental funds. However, the compensated absences payable attributable to this Agency's employee annual and sick leave as of June 30, 2019 and 2018, amounted to \$445,890 and \$533,706, respectively. The net changes to compensated absences payable during the year ended June 30, 2019, amounted to \$87,816.

### J. Post-Employment Benefits Other Than Pensions

### Arkansas State Employee Health Insurance Plan (Plan)

Plan Description – The Department of Finance and Administration – Employee Benefits Division (DFA-EBD) provides medical and prescription drug benefits for eligible state employees and retirees. Policies for DFA-EBD related to medical and prescription drug plans are established by the State and Public School Life and Health Insurance Board (Board) and may include ad hoc benefit changes or annual cost redeterminations. For the current year, no ad hoc or cost redetermination changes occurred. The Constitution of Arkansas, Article 5, vests the General Assembly with legislative power to enact and amend duties of and benefit provisions of the Board and DFA-EBD, respectively, as published in Subchapter 4, Chapter 5 of Title 21 of the Arkansas Code Annotated. DFA-EBD is included in the State of Arkansas's Comprehensive Annual Financial Report (CAFR), which includes all applicable financial information, notes, and required supplementary information. That report may be obtained by writing to Department of Finance and Administration, 1509 West Seventh Street, Suite 403, Little Rock, Arkansas 72201 or by calling 501-682-1675.





June 30, 2018

### Note 1: Summary Of Significant Accounting Policies (Continued)

#### J. Post-Employment Benefits Other Than Pensions

### Arkansas State Employee Health Insurance Plan (Plan) (Continued)

The Agency contributes to the Plan, to a single employer-defined benefit OPEB plan administered by the DFA-EBD, on a monthly basis. The Board establishes medical and prescription drug benefits for three classes of individuals covered as follows: active employees, terminated employees with accumulated benefits, and retires and beneficiaries. The Plan is established on the basis of a pay-as-you-go financing requirement and no assets are accumulated in a trust as defined by Governmental Accounting Standards Board Statement (GASBS) Number 75. The State's annual OPEB cost for the Plan is based on an actuarially determined calculated amount made in accordance with GASBS Number 75.

**Funding Policy** – Employer contribution for the Plan are established by Ark. Code Ann. § 21-5-414 not to exceed \$450 per budgeted position. Employees, retirees, and beneficiaries contribute varying amounts based on the type of coverage and inclusion of family members. Retirees that are Medicare eligible will have their benefits coordinated with Medicare Part A and B with the Plan being the secondary payer. The portion of the State's annual OPEB liability attributable to ATRS as of June 30, 2019 is \$5,098,111.

#### **K. Contributions**

The Agency's funding policy provides for periodic employer contributions at statutorily-established rates based on annual actuarial valuations. The employer contribution rate was 14% for the fiscal year ending June 30, 2019. Contributory members are required to contribute 6% of gross wages to ATRS. Employee contributions are refundable if ATRS-covered employment terminates before a monthly benefit is payable. Employee contributions remaining on deposit with ATRS for a period of one or more years earn interest credits, which are included in the refund.

#### L. Reserves

In accordance with the provisions of Ark. Code Ann. § 24-7-405, ATRS must maintain reserve accounts showing net assets available for benefits. At June 30, 2019, the reserve accounts were funded at a level that complied with the code provisions.

	Total
Members' deposit account reserve	\$ 11,151,764,896
Employers' accumulation account reserve	(5,848,500,611)
Retirement reserve	11,856,275,769
Teacher deferred retirement option plan account reserve	466,986,731
Survivor benefit account reserve	105,863,197
Income – expense account reserve	9,231,791
Total	\$ 17,741,621,773

The Code provisions define each of the reserve accounts as follows:

**Members' Deposit Account Reserve** – The account in which members' contributions shall be accumulated with regular interest and from which shall be made transfers and refunds of contributions.

**Employers' Accumulation Account Reserve** – The account in which shall be accumulated the employer's contributions to ATRS and from which shall be made transfers as provided in the code.

**Retirement Reserve** – The account from which shall be paid all annuities and benefits in lieu of annuities payable as provided in this act to retirants who retired on account of superannuation or disability and to beneficiaries of such retirants.





June 30, 2019

### Note 1: Summary Of Significant Accounting Policies (Continued)

### L. Reserves (Continued)

**Teacher Deferred Retirement Option Plan Account Reserve** – The account in which shall be accumulated plan deposits made on behalf of the member with plan interest.

Survivor Benefit Account Reserve – The account from which shall be paid survivor benefits payable as provided in this act.

**Income – Expense Account Reserve –** The account to which shall be credited all investment income from invested assets of ATRS. It shall also be the account in which shall be accumulated the contributions made by employers for the administrative expenses of ATRS, from which shall be made annual transfers of interest credits and excess amounts to the other accounts of ATRS, and from which shall be paid all the expenses of the Board necessary for the administration and operation of ATRS.

#### **M. Subsequent Events**

On June 30, 2014, Pinnacle Mountain Holding Company III, LLC ("PMHC"), an affiliate of ATRS, entered an agreement with Big River Steel Holdings, LLC ("BRS Holdings") to acquire 200 Common Units or a 20% equity interest for capital contributions of \$81,000,000 and credit support of \$12,000,000. On October 31, 2019, U.S. Steel Holdco, LLC, purchased a 49.9% equity interest in BRS Holdings for \$648,000,000. As a result of the purchase, PMHC's 200 Common Units were converted to 362 Class B Common Units with a value of \$260,000,000.

### Note 2: Net Pension Liability

The components of the net pension liability of the participating employers at June 30, 2019, were as follows:

Total pension liability	\$ 21,912,986,823
Plan net position	(17,741,621,773)
Net pension liability	<u>\$ 4,171,365,050</u>
Plan net position as a percentage of the total pension liability	80.96%

Actuarial Assumptions – The total liability was determined by an actuarial valuation as of June 30, 2019, using the following actuarial assumptions, applied to all prior periods included in the measurement:

Wage inflation rate	2.75%
Salary increases	2.75-7.75%
Investment rate of return	7.50%

Mortality rates were based on the RP-2014 Mortality Tables for Males and Females adjusted using projection scale MP-2017 Table from 2006.

The actuarial assumptions used in the June 30, 2019, valuation were based on the results of an actuarial experience study for the period July 1, 2010 through June 30, 2015.





June 30, 2019

### Note 2: Net Pension Liability (Continued)

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of geometric real rates of return were adopted by the plan's trustees after considering input from the plan's investment consultant and actuary.

For each major asset class that is included in the pension plan's target asset allocation as of June 30, 2019, these best estimates are summarized in the following table:

		Long-Term Expected
Asset Allocation	Target	Real Rate of Return
Total Equity	53.0%	5.1%
Fixed income	15.0%	1.4%
Alternatives	5.0%	4.2%
Real assets	15.0%	5.0%
Private equity	12.0%	6.3%
Cash equivalents	0.0%	0.6%
	100.0%	

Single Discount Rate – A single discount rate of 7.50% was used to measure the total pension liability. This single discount rate was based on the expected rate of return on pension plan investments of 7.50%. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be 14% of payroll. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Regarding the sensitivity of the net pension liability to changes in the single discount rate, the following presents the plan's net pension liability, calculated using a single discount rate of 7.50%, as well as what the plan's net pension liability would be if it were calculated using a single discount rate that is 1% lower or 1% higher:

	Sensitivity of the Ne	et Pension Liability to	the Single Discount
	1% Decrease	Current Rate	1% Increase
	6.50%	7.50%	8.50%
Net pension liability	\$6,858,101,228	\$4,171,365,050	\$1,943,113,576

### Note 3: Required Supplementary Schedules

Detailed historical information about the pension liabilities for which the pension plan's assets are being held and managed and the significant assumptions used to measure these liabilities are required supplementary information. This required supplementary information, prepared in accordance with the parameters of GASB Statement no. 67, is included immediately following the notes to the financial statements.





# Schedule of Changes in Net Pension Liability and Related Ratios

### For the ten-year period ended June 30, 2019

#### 2013\*2012\*2011\*2010\*

Total Pension Liability	2019	2018	2017	2016	2015	2014
Service cost	\$ 325,464,537	\$ 315,864,318	\$ 307,786,503	\$ 305,086,337	\$ 298,134,477	\$ 326,999,276
Interest	1,551,511,422	1,504,613,059	1,485,759,965	1,433,768,167	1,371,168,271	1,326,709,192
Changes in benefit terms			(469,205,711)			(27,405,705)
Difference between actual and expected experience	119,427,343	(7,365,993)	(76,812,667)	(15,341,738)	123,519,055	(103,017,525)
Changes in assumptions			1,374,950,899			
Benefit payments	(1,205,326,555)	(1,160,738,238)	(1,092,952,357)	(1,035,958,950)	(970,719,484)	(914,250,015)
Refunds	(9,679,783)	(9,455,405)	(10,874,003)	(10,145,471)	(10,774,122)	(10,485,103)
Net change in total pension liability	781,396,964	642,917,741	1,518,652,629	677,408,345	811,328,197	598,550,120
Total pension liability – Beginning of year	21,131,589,859	20,488,672,118	18,970,019,489	18,292,611,144	17,481,282,947	16,882,732,827
Total pension liability – End of year (A)	\$ 21,912,986,823	\$ 21,131,589,859	\$ 20,488,672,118	\$ 18,970,019,489	\$ 18,292,611,144	\$ 17,481,282,947
Plan Net Position						
Contributions - employer	\$ 430,864,656	\$ 424,488,126	\$ 414,954,939	\$ 410,358,229	\$ 408,230,472	\$ 404,920,440
Contributions - member	141,885,632	138,766,747	133,109,939	131,100,983	128,555,684	125,225,906
Net investment income	898,384,867	1,824,094,695	2,289,818,591	35,579,657	632,166,951	2,429,334,097
Benefit payments	(1,205,326,555)	(1,160,738,237)	(1,092,952,357)	(1,035,958,950)	(970,719,484)	(914,250,015)
Refunds	(9,679,783)	(9,455,405)	(10,874,003)	(10,145,471)	(10,774,122)	(10,485,103)
Administrative expense	(7,134,784)	(9,336,430)	(7,825,595)	(8,059,030)	(8,034,857)	(8,034,236)
Net change in						
plan net position	248,994,033	1,207,819,496	1,726,231,514	(477,124,582)	179,424,644	2,026,711,089
Plan net position – Beginning of year	17,492,627,740	16,284,808,244	14,558,576,730	15,035,701,312	14,856,276,668	12,829,565,579
Plan net position – End of year (B)	<u>\$ 17,741,621,773</u>	\$ 17,492,627,740	\$16,284,808,244	\$ 14,558,576,730	\$ 15,035,701,312	\$ 14,856,276,668
Net pension liability – End of year (A)-(B)	<u>\$ 4,171,365,050</u>	<u>\$ 3,638,962,119</u>	\$ 4,203,863,874	<u>\$ 4,411,442,759</u>	<u>\$ 3,256,909,832</u>	\$ 2,625,006,279
Plan net position as a percentage of total pension liability	80.96%	82.78%	79.48%	76.75%	82.20%	84.98%
Covered employee payroll	\$ 3,027,154,131	\$ 2,936,026,715	\$ 2,921,965,125	\$ 2,888,392,668	\$ 2,873,988,053	\$ 2,850,860,174
Net pension liability as a percentage of covered employee payroll	137.80%	121.87%	143.87%	152.73%	113.32%	92.08%

\*ATRS is only required to present those years for which information is available until the full 10-year trend is completed.





2013\*2012\*2011\*2010\*

### **Schedule of Contributions**

For the ten-year period ended June 30, 2019

	2019		2018		2017		2016		2015		2014
Actuarially-determined contribution	\$ 447,791,482	\$	422,365,685	\$	423,846,831	\$	437,434,470	\$	474,773,530	\$	485,904,529
Actual contribution	 430,864,656		424,488,126		414,954,939		410,358,229		408,230,472		404,920,440
Contribution deficiency (excess)	\$ 16,926,826	\$	(2,122,441)	\$	8,891,892	\$	27,076,241	\$	66,543,058	\$	80,984,089
Covered employee payroll	\$ 3,027,154,131	\$ :	2,986,026,715	\$ :	2,921,965,125	\$ 2	2,888,392,668	\$ 2	2,873,988,053	\$ :	2,850,860,174
Actual contribution as a percentage of covered employee payroll	14.23%		14.22%		14.20%		14.21%		14.20%		14.20%

\*ATRS is only required to present those years for which information is available until the full 10-year trend is completed.

### **Schedule of Investment Returns**

	Fo	or the ten-year p	eriod ended Jun	e 30, 2019		
						2013*2012*2011*2010*
	2019	2018	2017	2016	2015	2014
Annual money- weighted rate						
of return	5.25%	11.46%	16.09%	0.24%	4.34%	19.27%

\*ATRS is only required to present those years for which information is available until the full 10-year trend is completed.





# Notes to Required Supplementary Information

For the five-year period ended June 30, 2019

### Note 1: Summary of Significant Information Related to Required Supplementary Schedules

### A. Changes in Benefit Terms

There were no significant changes in benefit terms for the year ended June 30, 2019.

### B. Changes in Assumptions

There were no significant changes in assumptions for the year ended June 30, 2019.

#### C. Method and Assumptions Used in Calculations of Actuarially-Determined Contributions

Valuation date:
-----------------

June 30, 2019

The actuarially-determined contribution rates are calculated as of June 30 of every year, which is one year prior to the beginning of the fiscal year in which contributions are reported.

The following actuarial methods and assumptions were used to determine contribution rates reported in the schedule of contributions:

Actuarial cost method	Entry age normal
Amortization method	Level percentage of payroll, closed
Remaining amortization period	28 years
Asset valuation method	4-year closed period; 20% corridor
Wage inflation	2.75%
Projected salary increases	2.75% - 7.75%
Investment rate of return	7.50% compounded annually
Mortality table	RP-2014 Healthy Annuitant, Disabled Annuitant, and Employee Mortality Tables were used for males and females. Mortality rates were adjusted using projection scale MP-2017 from 2006.

	Scaling Factor		
Table	Males	Females	
Healthy Annuitant	101%	91%	
Disabled Annuitant	99%	107%	
Employee Mortality	94%	84%	





# **Schedule of Selected Information**

For the five-year period ended June 30, 2019

For the Year ended June 30,	2019	2018	2017	2016	2015
Total Assets	\$ 18,281,516,802	\$ 18,088,381,003	\$ 16,792,590,856	\$ 15,236,170,821	\$ 15,746,448,807
Total Liabilities	539,895,029	595,753,263	507,782,612	677,591,091	710,747,795
Net Position Restricted for Pension Benefits	17,741,621,773	17,492,627,740	16,284,808,244	14,558,576,730	15,035,701,312
Total Additions (Losses)	1,471,135,154	2,387,349,568	2,837,883,469	577,038,869	1,168,953,107
Total Deductions	1,222,141,121	1,179,530,072	1,111,651,955	1,054,163,451	989,528,463





# comprehensive annual financial report



# **INVESTMENTS**



A Pension Trust Fund of the State of Arkansas





April 7. 2020

Board of Trustees Arkansas Teacher Retirement System 1400 West Third Avenue Little Rock, AR 72201

#### **Market Overview**

Overall, the 2019 fiscal year generated another year of positive capital market returns across most asset classes, despite being plagued with notable market swings throughout the year. A sharp reversal in central bank policy essentially quelled investor fears and propped up equity markets, though trade wars, political uncertainty and global economic growth concerns continued to linger just below the surface. Bond yields also reversed course, dipping below 2% towards the end of the year and signaling less confidence in economic growth and more concern around downside risks. Still yet, with the support of central banks, the U.S. equity market recorded the longest bull market in U.S. history during the 2019 fiscal year.

The year began by continuing the upward trend where the 2018 fiscal year left off. Strong GDP growth, muted inflation, low unemployment and a positive outlook supported risk assets and the Federal Open Market Committee's (FOMC) monetary tightening cycle. September saw the eighth rate hike in this tightening phase, with another expected in December and more forecasted for 2019. While the U.S. equity market boomed, international equity markets were not as fortunate. Tightening global liquidity and a stronger dollar started the stress in emerging market currencies, which continued as growth slowed in China and the stagnating U.S. / China trade discussions weighed on the region. International developed economies experienced slowing growth, with both Germany and Japan experiencing economic contractions in the third quarter of 2018, and political uncertainty around Brexit broadened the market stress outside the United States.

Despite the positive momentum in the U.S., fears of the next downturn continued to loom in the background as the monetary tightening cycle, growing fiscal debt and uncertainty around trade wars all continued. Those fears surfaced in October as sentiment made a sharp reversal in the fourth quarter of 2018. Though the underlying fundamentals did not change much in the U.S. economy, the narrative and perspective certainly did. Focus shifted to prospects for corporate earnings, with growing fear that monetary policy and trade policy would become a difficult headwind while the temporary tailwind of fiscal policy would soon falter. At its lowest point in December, the S&P 500 Index fell 20% from its most recent peak. U.S. yields reversed course, declining and flattening as bonds became the safe alternative to risk assets.

The back half of the fiscal year started with a second sharp reversal in sentiment and capital market returns. Risk assets posted strong performance, recouping most of the losses at the end of 2018. The primary catalyst for the rebound was the abrupt pivot by the FOMC on monetary policy. At its December meeting, the FOMC had raised the federal funds rate and reaffirmed its hawkish path of further rate hikes and balance sheet shrinking in 2019. However, in late December after the stock market turmoil, informal remarks from FOMC Chairman Jerome Powell shifted to a more accommodative tone. This was reinforced by FOMC members during the first quarter of 2019 and then was formalized in a policy change at the FOMC March 2019 meeting. New guidance was communicated that no rate hikes were expected in 2019 and that the Fed balance sheet unwind would cease by September 2019. The FOMC's pivot was echoed by other central banks, especially the European Central Bank and the Bank of Japan, for whom continuing to follow the FOMC in monetary tightening may have risked a full recession in Germany and Japan. This central bank support drove stock prices higher, despite no change in underlying fundamentals, slowing global GDP growth, political uncertainties and trade wars that remained unresolved.

The fiscal year ended with a repeat of the up and down pattern experienced throughout the year. The S&P 500 Index returned to peak levels in April driven by a dovish FOMC. May saw a selloff in risk assets, especially stocks and credit, as the rhetoric on trade and tariffs escalated once again and global economic growth slowed. Finally, June saw a positive rebound back to peak levels of the stock market after Jerome Powell and Mario Draghi provided dovish reassurance that monetary policy intervention would be available if needed. Despite the resiliency of the stock market, the bond market remained cautious on the outlook for growth and inflation, with the 10-year U.S. treasury yield continuing to fall, dipping below 2% at the end of the year.







Overall, most major capital markets generated positive investment results for the 2019 fiscal year. The global equity market generated positive returns, despite the sharp swings and underlying tensions experienced throughout the year. Global equity returns were primarily driven by the broad U.S. equity market, as represented by the Dow Jones U.S. Total Stock Market Index, which returned 8.9% over the year and significantly outpaced international equities. Developed international markets, represented by the MSCI EAFE Index, returned 1.1% in USD terms, while emerging markets represented by the MSCI Emerging Markets Index posted a 1.2% return in USD terms. As U.S. yields fell meaningfully throughout the year, the U.S. bond market, as represented by the Bloomberg Barclays Aggregate Bond Index, returned 7.9%. Generally propped up by renewed central bank support and absent any materially negative economic reports, capital markets moved higher for the 2019 fiscal year despite the continuing concerns of trade wars, fears of recessionary signals and fading fiscal support threatening just below the surface.

#### **Overview of ATRS Fund Structure**

The ATRS portfolio is well-diversified across several asset classes, including global public equities, fixed income, alternative investments, real assets, and private equity. The asset allocation is a long-term Policy determined through periodic asset-liability studies and assessments of risk and liquidity needs. Within these asset classes, the investments are diversified across investment types, styles, regions and vintage years. A variety of investment firms are employed within each category to minimize manager- and firm-specific risks. We continue to believe the diversification and overall risk level of the portfolio is appropriate given the goals and objectives of the ATRS.

During the 2019 fiscal year there were minimal changes to the overall asset allocation and the underlying manager structure. The portfolio continued to progress towards its long-term policy targets, where currently the real assets portfolio is the only allocation that is still building up to its long-term target. The real assets portfolio ended the year at 12.0% of Total Fund assets, still slightly shy of its long-term target of 15.0%. From a manager structure perspective, there were two manager terminations within global equity, activist manager Pershing Square and U.S. small cap equity manager Daruma Asset Management. The assets were reinvested within the asset class, which replenished index exposure for liquidity needs and progressed the portfolio towards a capitalization-weighted global equity portfolio.

AHIC and the ATRS Investment Team continue to regularly review the portfolio allocation, structure and manager line-up, and evaluate additional types of strategies in order to best position the fund to achieve its investment objectives.







#### ATRS Performance Overview (annualized returns)

	1 Y	'ear	3 Ye	ears	5 Ye	ears
Periods ending 6/30/2019	Return	Rank	Return	Rank	Return	Rank
Total Fund	5.3%	68	10.9%	1	7.4%	1
Performance Benchmark	7.0	16	9.8	10	7.2	1
Total Equity	4.1	58	12.9	28	7.4	33
Performance Benchmark	5.9	46	12.2	34	7.6	30
Total Fixed Income	6.4	68	4.3	9	3.4	31
Performance Benchmark	8.1	13	2.8	60	3.2	45
Total Opportunistic/Alternatives	-0.2		2.3		2.2	
Custom Alternatives Benchmark	2.1		2.8		1.2	
Total Real Assets	5.6		7.5		8.7	
Total Real Assets Benchmark	5.7		6.2		8.0	
Total Private Equity	12.8		17.2		14.2	
Private Equity Policy	10.8		15.7		12.5	

The System ended the fiscal year with approximately \$17.6 billion representing growth of approximately \$240 million over the year. Investment earnings of \$933 million drove the asset growth, which is net of withdrawals of approximately \$693 million. The investment gains equate to a 5.3% net-of-fee total return. All asset classes, with the exception of Opportunistic/Alternatives, generated positive investment results. Private Equity generated the strongest absolute returns, returning 12.8% over the one-year period, followed by fixed income which returned 6.4%. On a relative basis, the Total Fund trailed its Performance Benchmark return of 7.0%. Relative to a peer group of U.S. Public Pension Plans with assets over \$1 billion, the Plan ended the year slightly below the median plan, ranking in the 68th percentile. Longer-term performance remains exceptionally strong, as the Total Fund returned an annualized 10.9% over the three-year period, 7.4% over the five-year period, and 10.3% over the ten-year period. The Total Fund has outperformed its Performance Benchmark and ranked in the top percentile of its peer group over each of these trailing time periods.

During the year, the total equity asset class returned 4.1%, trailing its benchmark return of 5.9%. While active management was mixed over the year, the underperformance was primarily driven by the small cap bias within the global equity asset class. Global small cap securities, as measured by the MSCI All Country World Small Cap Index, declined 3.0% during the year, while broad global equity markets gained 4.6% as measured by the MSCI All Country World Investable Markets Index. Longer-term performance remains positive, as the total equity portfolio has outperformed its Performance Benchmark over the trailing 3- and 10-year periods.







Fixed income market returns outperformed global equity returns, as yields fell meaningfully over the year. The Bloomberg Barclays Universal Index returned 8.1%. The ATRS fixed income portfolio generated a 6.4% return. The core and core plus bond managers generated the strongest absolute returns. Despite meaningfully outperforming their respective benchmarks, the absolute return managers lagged the broader fixed income markets due primarily to minimal interest rate exposure. The trailing 3-, 5- and 10-year fixed income portfolio returns exceeded those of the benchmark by meaningful margins.

The fiscal year return of the opportunistic/alternatives portfolio fell modestly by 0.2% and trailed the Custom Alternatives Benchmark return of 2.1%. The main driver of the underperformance came from the insurance-related investments which have been negatively impacted by multiple active catastrophic seasons. Offsetting some of the relative underperformance was macro hedge fund manager Capula, which outperformed its index by 3.8 percentage points. Additionally, the recently added alternative risk premia strategies, Man Group and Capital Fund Management (CFM), both outperformed their benchmarks by strong margins.

The real assets category, which includes real estate, timber, agriculture and infrastructure, returned 5.6% during the fiscal year and performed mostly in line with its performance benchmark. The real estate allocation which is approximately 65% of the portfolio returned 5.7% over the year and trailed its benchmark return of 6.5%. Timber and Agriculture returns also modestly trailed their respective benchmarks, while the Infrastructure portfolio, still relatively young, returned 14.6% over the year and meaningfully outperformed its benchmark.

The ATRS private equity portfolio returned 12.8% on a time-weighted return basis during the fiscal year benefitting the Total Fund's absolute and relative performance. The private equity portfolio also exceeded its long-term objective of adding 2 percentage points above publicly traded equities during both the fiscal year period, as well as over the trailing 3-year, 5-year and since inception (4/1997) periods.

We are pleased to report on the great success of the ATRS portfolio and feel it is well positioned going-forward to achieve its long-term goals.

Sincerely,

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Patrick J. Kelly, CFA, CAIA Partner

the Comstock

Katie Comstock Senior Consultant





## **Investment Policies and Procedures**

Amended October 4, 2010 Amended February 7, 2011 Amended June 3, 2013 Amended October 7, 2013 Amended February 17, 2014 Amended June 1, 2015 Amended April 21, 2016 Amended November 13, 2017 Amended April 1, 2019

## **Statement of Investment Policy**

This Investment Policy has been prepared within the context of applicable Arkansas laws and is intended to allow for sufficient flexibility in the investment process to capture opportunities, yet ensure that both prudence and care are maintained in the execution of the investment program. While safety of principal is given primary consideration, the Arkansas Teacher Retirement System Board of Trustees, hereinafter "Board" may take appropriate levels of risk to earn higher levels of investment return.

The Board has arrived at this policy through careful study of the rates of return and risks associated with various investment strategies in relation to the current and projected liabilities of the Arkansas Teacher Retirement System, hereinafter, "the System". This policy has been chosen as the most appropriate for achieving the financial objectives of the System. The policy will be reviewed periodically as circumstances dictate.

The Board has adopted a long-term investment horizon so that the chances and duration of investment losses are carefully weighed against the long-term potential for appreciation of assets. The assets of the System will be invested in a manner that provides the safeguards and diversity to which a prudent investor would adhere. All transactions undertaken on behalf of the System will be in the sole interest of the members of the System.

To achieve the overall investment goal of the System, one or more investment consultants may be retained by the Board as investment advisors. The scope of duties, together with the terms and conditions of engagement, of any investment consultant will be set forth in a contract approved by the Board. Throughout this document, investment advisors are referred to as investment consultants.

The System shall manage those assets not specifically allocated to investment managers. No investment shall be made without an investment consultant's recommendation.

#### **Standard of Care**

The standard of care for the Board and Executive Director of the assets of the System is: when investing and reinvesting trust assets and in acquiring, retaining, managing and disposing of investments of the trust assets, there shall be exercised the reasonable care, skill, and caution that a prudent investor would use after considering the purposes, terms, distribution requirements, and other circumstances of the trust. Investment and management decisions respecting individual assets shall be evaluated not in isolation but in the context of the trust portfolio as a whole and as a part of an overall investment strategy having risk and return objectives reasonably suited to the trust. The investments of the trust shall be diversified unless the Board reasonably determines that, because of special circumstances, the purposes of the trust are better served without diversifying. The trust assets shall be invested and managed solely in the interest of the members and benefit recipients of the trust. The trust assets shall be invested in a manner to only incur costs that are appropriate and reasonable in relation to the assets and purposes of the investment. Compliance with the standard of care is determined in light of facts and circumstances at the time of action, not in hindsight.

Investment and management functions may be delegated to an investment agent that a prudent trustee of comparable skills could properly delegate under the circumstances. When making such delegation, the Board shall establish the scope and terms of the delegation, consistent with the purposes and terms of the trust, and shall monitor the investment agent performance and compliance with the terms of the delegation. In performing a delegated function, an investment agent owes a duty to the System and the trust to exercise reasonable care to comply with the terms of the delegation. In addition, the Executive Director may delegate certain duties to the System's investment staff without relieving the Executive Director from the ultimate responsibility.

Each party serving in a fiduciary capacity for the trust shall apply the standard of care set forth herein.





#### **Asset Allocation**

The Board is responsible for the prudent investment of funds and to maintain a proper allocation of the System's investment assets. The Board, in conjunction with its investment consultants, shall set and adjust the System's asset allocation ranges as necessary to provide an optimal allocation to obtain its target returns. The general investment consultant shall notify the Executive Director and the Board when an asset liability modeling study should be undertaken. It shall be the goal of the System to maintain the following asset allocation targets and ranges:

Asset Category	Minimum*	Target	Maximum*
Total Equity	48.0	53.0	58.0**
Fixed Income	13.0	15.0	17.0
Opportunistic/Alternatives	N/A	5.0	N/A
Real Assets***	N/A	15.0	N/A
Private Equity	N/A	12.0	N/A
Cash Equivalents	0.0	0.0	5.0

\*Due to the illiquid nature of opportunistic/alternatives, real assets, and private equity, it is not prudent to set rebalancing ranges for these asset classes.

\*\*Additional allocations to total equity may be made beyond the maximum range to serve as a placeholder for unfunded and uncommitted opportunistic/alternatives, real assets, and private equity.

\*\*\*Real assets includes real estate, timber, agriculture, and infrastructure.

#### Rebalancing

The asset allocation ranges established by the Board represent the Board's judgment of a portfolio mix that provides the greatest risk/return value. Allowing the portfolio to exceed the Board limits strays from the financial discipline, which the Board believes will – over time – provide the appropriate risk-adjusted return to the System.

The Executive Director is responsible for rebalancing the allowable asset classes and the individual portfolios if any of the asset classes falls outside of the designated range. The general investment consultant shall provide guidance and advice to the Executive Director to best achieve the rebalancing. Rebalancing among individual investment manager portfolios within asset classes may also be necessary to ensure the appropriate level of diversification is achieved by investment style, market capitalization or risk levels (see total asset class guidelines) and/or to take advantage of market conditions, fund manager expertise, opportunities, or other circumstances that could be beneficial to ATRS.

The Executive Director may rebalance across all equity managers, all equity holdings, all fixed income managers, and all fixed income holdings. A Board approved transition manager may be used for rebalancing. Rebalancing including the use of a Board approved transition manager, as needed, may be initiated by the Executive Director after recommendation from the appropriate investment consultant and positive notice to the Board Chair. The Executive Director and general investment consultant will monitor the asset values by classification for each asset manager on a monthly basis, based on month-end data provided by the custodial bank. The Executive Director and general investment consultant shall regularly inform the Board on the rebalancing pacing and strategy.

Whenever the minimum or maximum range of total equity or fixed income has been exceeded, a transfer of funds or other appropriate action will occur to bring the actual allocation within the prescribed range within a time frame determined to be prudent by the Executive Director in consultation with the general investment consultant.

Normal plan cash flows should be used to the extent possible to rebalance. Interest, dividends, and plan contributions should be used to the extent possible to fund asset classes that are below their target. Withdrawals should be made from asset classes that are above their target.





#### **Investment Manager Selection**

In order to implement its investment strategy, the System will use individual investment managers. Arkansas Code § 24-3-401 et seq. requires ATRS to always operate under the prudent investor rule. The prudent investor rule requires all investment decisions to be made based on the experience of management, rates of return, appropriate risk, reasonable cost, and all other relevant factors that should be used by prudent investors.

It is the policy of the Board to include, whenever appropriate, qualified minority-owned and women-owned business enterprises in the System's investment manager selection process and to objectively evaluate all qualified investment manager candidates regardless of race, gender or disability.

The Board will evaluate all qualified investment manager candidates with emphasis on demonstrated professional performance, organizational depth, institutional investment management capability, and reasonableness of fee structure regardless of the amount of investment assets under management or the age of the investment management firm.

The Board will use professional consultants that do not use discriminatory practices in the creation and maintenance of their investment manager databases and will require the investment consultants to affirm their use of non-discriminatory practices when recommending investment manager candidates to the Board.

#### Goals

Recognizing the purpose of the System is to remain actuarially sound and pay member benefits, the overall investment goal is to achieve, over a period of years, the greatest rate of return for the System with due consideration given to preserving capital and its purchasing power, and to maintain an appropriate level of risk consistent with the obligations of a prudent investor. The return of the System should exceed, net of fees, a policy benchmark comprised of the respective asset class benchmarks weighted by the asset class policy targets over a full market cycle (approximately five years). During periods of transition to and from non-marketable and illiquid asset classes such as private equity and real assets, actual allocations may be used over extended periods to reflect these changes in the policy targets. Periodic performance reports will provide a detailed description of the policy benchmark composition over time.

The System's actuary sets an expected return based on the Board's policy decisions. Market cycles may result in the System earning a return materially above or below the actuarial rate of return for extended periods of time. Therefore, the actuarial rate of return will not be used for performance comparison purposes.

#### **Total Equity**

The total equity exposure of the portfolio shall be well diversified with broad exposures to small, mid, and large capitalization companies and growth and value style sectors across U.S. and non-U.S. markets. The goal for total equity shall be to achieve a total rate of return that will exceed, net of all fees and costs, the return of the aggregate global equity market as measured by the Morgan Stanley Capital International (MSCI) All Country World Index (ACWI) Investable Market Index (IMI) over a full market cycle (approximately five years). Because the total equity portfolio was previously segregated into domestic and global equity components, the total equity portfolio has a bias to domestic equity relative to the MSCI ACWI IMI. Therefore, to ensure appropriate performance measurement, the benchmark for total equity will be appropriately weighted between the Dow Jones U.S. Total Stock Market Index and the MSCI ACWI IMI Index to reflect the current domestic/global asset mix until the domestic allocation is in line with the global opportunity set as defined by the MSCI ACWI IMI. The manager structure of the total equity portfolio should resemble the weighted average of their respective benchmarks and avoid any material biases due to a concentration of managers or management styles. To achieve this goal, the Board may employ various actively managed and passive mandates. The structure of the equity component will be analyzed annually to ensure proper diversification is achieved.

#### **Fixed Income**

The manager structure of the aggregate fixed income portfolio's risk exposure should resemble the aggregate domestic fixed income market as measured by the Barclays U.S. Universal Bond Index. To help achieve this goal, the Board will employ investment managers that invest assets in a broad array of sectors (government, mortgage backed, credits, asset backed, and commercial mortgage backed bonds), maturities, and credit qualities so that the overall portfolio structure is not materially different from that of the domestic and global fixed income markets. To provide a broad base of low-cost





diversification and readily available liquidity, the Board may allocate a portion of the fixed income assets to a passive investment portfolio that approximates the return of the broad fixed income market.

The goal for fixed income investments shall be to achieve a total rate of return that will exceed, net of all costs and fees, the return of the Barclays U.S. Universal Bond Index over a full market cycle (approximately five years).

#### **Opportunistic/Alternative Investments**

The Opportunistic/Alternatives asset class may include investments in direct hedge funds, hedge fund of funds, commodities, currency mandates, and other alternative strategies that are not closely correlated or related to the traditional asset classes (fixed income, equities, private equity, and real assets). Unique investments that do not fit within the other asset class categories may also be included in the Opportunistic/Alternative category at the Board's discretion.

Because this category may include illiquid investments made through closed end investment partnerships, it may take a period of time to reach and maintain the target allocation of 5%. Assets will be invested in the total equity asset class when the opportunity/alternative allocation is below its long-term target of 5%.

The benchmark for the category will be a weighted average of the benchmarks of the underlying strategies.

The goal of the credit, global macro, and other liquid alternative investments shall be to achieve a total rate of return that will exceed, net of all fees and costs, the return of the appropriate institutional quality hedge fund index over a full market cycle (approximately five years). Appropriate benchmarks will be determined as investments are added to the portfolio.

#### **Real Assets**

The Real Asset category may include real estate, timber, agriculture, and infrastructure. While no fixed targets are set, the following general parameters have been identified:

- •10% Real Estate
- •2% Timber
- •1% Agriculture
- •2% Infrastructure

The total target of the asset class will be 15%. Because this category may include illiquid investments made through closed end investment partnerships, it will take a period of time to reach these targets. Assets will be invested in the U.S. equity asset class until the total target is attained.

The System may initiate investments in real estate as governed by the Real Asset Statement of Investment Policy. The System's goal for real estate is to not materially exceed the System's approved target asset allocation for total real estate investments as determined by the Board at the beginning of each fiscal year. Should the real estate target asset allocation be exceeded, the Executive Director, working with the Real Estate Consultant, shall develop a pacing and strategy plan to address the over allocation.

ATRS' Real Estate portfolio is benchmarked on a net of fee basis against the NCREIF Fund Index Open-end Diversified Core Equity Index ("NFI-ODCE"). Once ATRS' Real Estate portfolio reaches its full target allocation for a five year period, it is expected to meet or exceed the NFI-ODCE over rolling five year periods.

The System may initiate direct ownership in timberland or indirect investments in fund of funds, partnerships, corporations, or real estate investment trusts ("REITs") investing in investment grade properties of like kind.

The goal of the timberland investments shall be to achieve a total rate of return that will exceed, net of all fees and costs, the return of the NCREIF Timberland Property Index ("NTPI") over a five year rolling period weighted according to ATRS' regional exposure based on Net Asset Value.

The goal of the agriculture investments shall be to achieve a total rate of return that will exceed, net of all fees and costs, the return of the NCREIF Farmland Index ("NFI") over a five year rolling period weighted according to ATRS' regional and crop type exposure based on Net Asset Value.





The goal of the infrastructure investments shall be to achieve a total rate of return that will exceed, net of all fees and costs, the return of the Consumer Price Index (CPI) plus 5 percentage points over a full market cycle (approximately ten years). The Consumer Price Index plus 5 percentage points will be used as the benchmark to reflect the opportunity cost of investing in infrastructure. Similar infrastructure programs of institutional investors will also be used as a secondary benchmark to the extent such data is made available.

The ATRS Total Real Asset Benchmark is weighted by the allocations based on Net Asset Values across the various subcategories, and thus defined as Real Estate benchmark, Timber benchmark, Agriculture benchmark and Infrastructure benchmark. The net of fee return for ATRS' Total Real Asset Portfolio is expected to meet or exceed the Total Real Asset Benchmark over rolling five year periods.

#### **Private Equity**

The System may initiate investments in private equity as governed by the Private Equity Statement of Investment Policy. Private equity investments may include domestic and foreign private equity partnerships, venture capital, and mezzanine financing partnerships that are intended to diversify the assets and reduce the likelihood of material losses in any individual investment classification. The investment consultant responsible for private equity shall advise the Executive Director and Board on the Private Equity Statement of Investment Policy and the structure of private equity investments best suited for the System.

The System's goal for private equity investments is to achieve a total rate of return that will exceed, net of all costs and fees, the return of the public equity markets, as measured by the Dow Jones U.S. Total Stock Market Index, plus a liquidity premium of 2 percentage points per year over a full market cycle for private equity (approximately ten years).

#### **Cash Equivalents**

The System may hold direct ownership in short-term investments or may permit or require managers to hold cash or cash equivalents to meet liquidity needs of the investment manager or of the System.

The System's cash management goal shall be to preserve capital and maintain liquidity.

#### **Arkansas-Related Investments**

The System may initiate Arkansas-related mortgage loans, promissory notes, direct real estate investments, or purchase insured certificates of deposit or short term securities of Arkansas financial institutions to meet the goals of the mandated requirements. Arkansas-related investments are categorized according to the appropriate asset class for each investment. In addition, Arkansas related investments include, but are not limited to, investments managed by an Arkansas related manager, Arkansas related investments held by other fund managers, Arkansas timberland, partnerships based in Arkansas, and partnerships holding Arkansas properties.

#### **Commingled or Mutual Funds**

If a commingled fund or mutual fund is utilized, the portfolio will be governed by the prospectus or similar document for the fund. In those cases, the System will utilize the prudent investor rule and advice of the investment consultant in selecting and evaluating funds initially and in monitoring them on an on-going basis.

#### Derivatives

Derivatives may be used to reduce the risk in a portfolio and provide desired market and security level positions as an alternative to purchasing cash securities. Excessive leverage shall not be created through the use of derivatives in a manner that substantially increases the System's portfolio risk. Each investment manager's derivative usage shall be specified in the investment management agreement or specific guidelines.

The use of futures and options shall be matched by cash or cash equivalent securities, and all short futures positions shall be matched by equivalent long security positions, unless otherwise stated in the investment manager guidelines or authorizing fund documents.





#### **Loaning of Securities**

The lending agent will evaluate the credit-worthiness of potential borrowers of securities, and will loan securities only to financially sound borrowers. The lending agent will maintain a diversified list of such borrowers in order to mitigate the counterparty risk that is inherent in securities lending.

Collateral levels should be based on the nature of the loaned security and will generally be between 102% and 105% of the market value of the borrowed security. Marking to market will be performed every business day subject to de minimis rules of change in value, and borrowers will be required to deliver additional assets as necessary to maintain over-collateralization of securities loans.

#### **Securities Lending Reinvestment Guidelines**

The cash collateral portfolio will be managed on an amortized cost basis (maintain a \$1 net asset value) and have investment guidelines that are 2a-7-like in nature (money market fund guidelines) to ensure that only a moderate amount of risk is taken on the reinvestment of the cash collateral. This will control the amount of credit and duration risk that can be taken by the short duration fixed income manager, which will help to mitigate losses due to insufficient collateral relative to the amount on loan. In addition, guidelines for the cash collateral portfolio will be created in conjunction with the lending strategy and with input from the securities lending agent.

The collateral pool should also maintain a reasonable level of overnight liquidity in order to allow for the smooth recall of securities over time.

#### **Investment Manager Reporting**

The System will require all investment managers, managing partners, and general partners to provide on at least a quarterly and an annual basis, reporting appropriate for the investment.

#### **Roles**

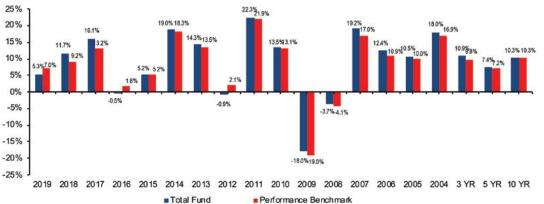
The Executive Director and investment consultant are jointly responsible for the initial selection of investment managers and any increase or decrease in an investment manager's funding. The Executive Director and investment consultant are jointly responsible for monitoring existing investment managers on performance, stability, and compliance. The Executive Director and investment consultant may also recommend termination of an investment manager when circumstances justify termination. Reasons for termination include, but are not limited to, relative performance, relative stability, costs, strategic allocation of assets, or other relevant factors that a prudent investor would use.

#### **Proxies**

The System authorizes the investment manager to vote all proxies related to stocks in which it invests the System's assets. The System expects the investment manager to cast votes solely in the best interest of plan beneficiaries.

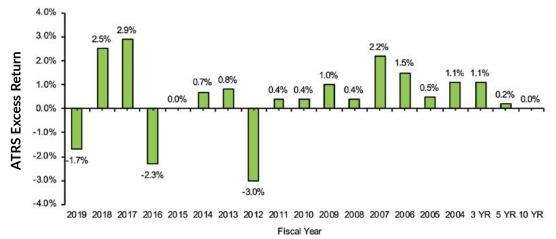




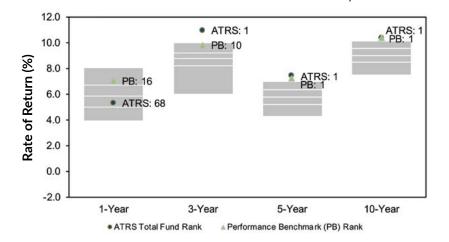


ATRS Total Fund Fiscal Year Returns vs. Performance Benchmark: Periods Ending June 30th





ATRS Total Fund Ranks: Periods Ending June 30, 2019 Universe of U.S. Public Defined Benefit Plan with over \$1 billion in AUM







## Schedule of Investment Results

## **Traditional Assets**

#### Returns for Period Ending June 30, 2019

The table below details the rates of return for the System's investment managers over various time periods ending June 30, 2019. The Appendix on page 57 provides a description of the benchmarks used for each manager as of the end of the fiscal year.

	1-Year	3-Years	5-Years
Public Equity			
Pershing Square International	30.7	13.3	1.9
Pershing Square Holdings	21.7	8.6	-5.5
Dow Jones U.S. Total Stock Market Index	8.9	14.0	10.1
Allianz Structured Alpha U.S. 250	10.9	15.6	12.6
Trian Partners	13.1	8.4	
Train Co-Investments	14.4		
S & P 500 Index	10.4	14.2	10.7
Jacobs Levy 130/30	5.5	16.4	14.3
Russell 3000 Index	9.0	14.0	10.2
Kennedy Capital Management	-7.8	8.7	4.6
Russell 2000 Value Index	-6.2	9.8	5.4
Stephens	8.4	18.4	10.0
Russell 2000 Growth Index	-0.5	14.7	8.6
Allianz Convertibles	12.5	14.9	8.0
Performance Benchmark	7.8	12.2	6.8
Voya Absolute Return	4.0	11.2	8.6
Performance Benchmark	5.7	11.6	8.6
Allianz Structured Alpha Global 350	5.8		
Allianz Structured Alpha Global 500	6.1	14.3	
SSgA Global Index	4.8	11.7	6.4
BlackRock MSCI ACWI IMI Fund	4.5	11.5	6.3
MSCI AC World IMI (Net)	4.6	11.4	6.0
GMO Global All Country Equity	3.5	9.8	3.4
T. Rowe Price Global Equity	8.0	19.0	12.5
Lazard	2.7	12.5	6.4
MSCI ACWI Index (Net)	5.7	11.6	6.2
Harris Global Equity	-2.0	12.6	4.6
D.E. Shaw	2.6	12.3	8.0
MSCI World Index (Net)	6.3	11.8	6.6
Wellington Global Perspectives	-3.8	11.6	5.6
Performance Benchmark	-3.0	10.0	5.2





## **Traditional Assets**

The table that follows details the rates of return for the System's investment managers over various time periods ending June 30, 2019.

	1-Year	3-Years	5-Years
Fixed Income			
BlackRock	8.0	2.6	3.2
Performance Benchmark	8.1	2.8	3.2
Reams Core Plus Bond Fund	8.6	2.8	3.2
SSgA Aggregate Bond Index	7.9	2.3	3.0
Barclays Aggregate Index	7.9	2.3	2.9
Loomis Sayles	7.4	5.7	4.0
Performance Benchmark	8.2	4.2	3.7
Putnam	3.7	5.2	2.2
LIBOR	2.6	1.7	1.1
Wellington Global Total Return	5.3	3.2	2.3
BofA Merrill Lynch 3-Month U.S. T-Bill	2.3	1.4	0.9

## Alternatives

The table that follows details the rates of return for the System's investment managers over various time periods ending June 30, 2019.

	1-Year	3-Years	5-Years
Opportunistic/Alternatives			
Anchorage	1.4	4.5	2.6
York	-5.9	6.5	-0.5
Credit Suisse Event Driven	1.9	4.9	0.3
Capula	6.3	5.9	6.6
Graham	2.1	1.7	5.3
HFRI Macro (Total) Index	2.4	0.4	1.4
Circumference Group Core Value	2.7	10.7	
Russell 2000 Index	-3.3	12.3	
Aelous Keystone Fund	-5.8	-4.9	
Nephila Rubik Holdings	-6.9	-4.2	
FTSE 3 Month T-Bill	2.3	1.4	
Parametric Global Defensive Equity	3.9		
Performance Benchmark	4.4		
Man Alternative Risk Premia	1.8		
CFM ISD Fund 1.5x	2.8		
SG Multi Alternative Risk Premia Index	0.4		





## **Real Assets**

The table that follows details the rates of return for the System's investment managers for the period ending June 30, 2019.

Real Estate Manager	Since-Inception IRR	Inception Date
Core & Open End Funds		
Arkansas Investments	9.3%	12/31/2007
JP Morgan Strategic Property Fund	6.8%	2/5/2007
JP Morgan Special Situation Property Fund	3.0%	2/5/2007
MetLife Commercial Mortgage Income Fund, LP	N/A	N/A
Prudential PRISA	6.6%	6/30/2005
UBS Trumbull Property Fund	5.8%	3/31/2006
UBS Trumbull Property Income Fund	6.2%	7/3/2017
Closed End Funds		
Almanac Realty Securities Fund V, L.P.	11.8%	5/12/2008
Almanac Realty Securities Fund VI, L.P.	12.0%	11/20/2012
Almanac Realty Securities Fund VII, L.P.	13.7%	4/24/2015
Almanac Realty Securities Fund VIII, L.P.	-43.4%	12/21/2018
Calmwater Fund III	7.1%	12/27/2017
CBRE Strategic Partners U.S. Value 8, L.P.	11.6%	9/30/2016
Fidelity Real Estate Growth Fund III	7.4%	1/16/2008
FPA Core Plus Fund IV	-1.4%	9/10/2018
Harbert European Real Estate Fund IV	9.5%	6/30/2016
JP Morgan Special Situation Property Fund	3.0%	2/5/2007
LaSalle Income & Growth Fund VI	12.3%	7/16/2013
LaSalle Income & Growth Fund VII	12.9%	6/30/2017
LaSalle Income & Growth Fund VIII	N/A	2/26/2020
Long Wharf Real Estate Partners V	10.7%	11/20/2015
New Boston Real Estate Investment Fund VII	-2.7%	10/9/2008
Rockwood Capital Real Estate Partners Fund IX, L.P.	13.9%	12/27/2012
Rockwood Capital Real Estate Partners Fund XI, L.P.	N/A	N/A
Walton Street Real Estate Debt Fund II, L.P.	3.5%	6/28/2019
Westbrook Real Estate Fund IX, L.P.	11.1%	6/11/2013
Westbrook Real Estate Fund X, L.P.	12.9%	7/18/2016
Blackstone Real Estate Partners VII, L.P.	16.8%	2/6/2012
Blackstone Real Estate Partners Europe VI	N/A	11/20/2019
Carlyle Realty Partners VII, L.P.	12.4%	7/15/2014
Carlyle Realty Partners VIII, L.P.	-27.1%	6/29/2018
CB Richard Ellis Strategic Partners US Opportunity Fund V, L.P.	5.2%	8/13/2008
Cerberus Institutional Real Estate Partners III, L.P.	10.6%	10/3/2013





## Real Assets (Continued)

Real Estate Manager	Since-Inception IRR	Inception Date
Closed End Funds (continued)		
DLJ Real Estate Capital Partners II, L.P.	19.1%	9/24/1999
Doughty Hanson & Co European Real Estate Limited Partnership Number One	28.5%	7/29/1999
Heitman European Property Partners IV	-4.1%	12/15/2008
Kayne Anderson Real Estate Partners V, L.P.	-7.9%	6/15/2018
Landmark Real Estate Partners VI, L.P.	19.3%	5/19/2010
Landmark Real Estate Partners VIII, L.P.	22.4%	8/2/2017
LaSalle Asia Opportunity Fund IV	31.6%	7/22/2014
LaSalle Asia Opportunity Fund V	16.7%	9/30/2017
Lone Star Real Estate Fund IV, L.P.	17.8%	10/1/2015
Metropolitan Real Estate Partners Co-Investments	15.3%	12/30/2015
O'Connor North American Property Partners II	-2.6%	4/10/2008
Olympus Real Estate Fund III, L.P.	-3.7%	8/15/2000
Torchlight Debt Opportunity Fund II	-1.8%	11/2/2007
Torchlight Debt Opportunity Fund III	13.7%	12/12/2008
Torchlight Debt Opportunity Fund IV	10.4%	7/19/2013
Torchlight Debt Opportunity Fund V	11.9%	6/29/2015
Torchlight Debt Opportunity Fund VI	3.6%	2/12/2018
Westbrook Real Estate Fund II, L.P.	13.4%	5/28/1997
Westbrook Real Estate Fund III, LP.	8.8%	9/1/1998
Westbrook Real Estate Fund IV, LP.	20.7%	12/31/2000
Westbrook SHP, LLC (Sunstone Hotel Investors, LLC)	2.5%	11/15/1999
Total Real Estate	7.3%	5/28/1997

Timber & Agriculture	Since-Inception IRR	Inception Date
BTG Timber Separate Account	5.2%	2/18/1998
HFMS Farmland Separate Account	5.6%	4/22/2011
UBS Agrivest Core Farmland Fund	4.7%	4/1/2015

Infrastructure	Since-Inception IRR	Inception Date
Antin Infrastructure Partners II, L.P.	11.7%	7/3/2014
DIF Infrastructure Fund V, L.P.	5.2%	6/5/2018
First Reserve Energy Infrastructure Fund II, L.P.	31.6%	12/23/2014
Global Infrastructure Partners III, L.P.	7.7%	5/18/2016
IFM Global Infrastructure Fund (US), L.P.	9.6%	10/1/2018
KKR Global Infrastructure Investors II, L.P.	11.6%	12/18/2014
Macquarie Infrastructure Partners III, L.P.	13.0%	2/13/2015





# **Private Equity**

The table that follows details the rates of return for the System's investment managers for the period ending June 30, 2019.

	Inception Date	Annualized Internal Rate of Return*
Individual Partnerships		
Audax Mezzanine III	5/10/2010	9.5%
Big River - Mezzanine	6/27/2014	17.3%
Blackstone Mezzanine I	12/22/1999	10.2%
DLJ Investment Partners II	11/10/1999	10.3%
Greyrock IV	12/30/2016	4.1%
Insight Mezzanine I	7/13/2009	7.0%
Private Equity		
21st Century Group I	4/6/2000	-3.8%
Advent GPE VI-A	3/12/2008	16.9%
Altaris Constellation	7/20/2016	16.4%
Altaris IV	6/30/2017	NMF
Altus Capital II	6/3/2011	12.5%
American Industrial VI	9/30/2015	8.2%
American Industrial VII	3/29/2019	NMF
Arlington IV	7/29/2016	14.4%
Arlington V	5/3/2019	NMF
Atlas Capital II	12/13/2013	24.7%
ATRS-FP PE	4/1/2012	13.8%
Big River - Equity	6/27/2014	30.3%
Big River - Equity Phase II	5/30/2019	NMF
Big River - Funding	1/31/2017	4.3%
Big River - Holdings Note	8/23/2017	11.0%
Big River - Holdings Note 2023	3/13/2018	NMF
Big River - Holdings Note 2023-2	9/14/2018	NMF
Big River - Preferred Equity	8/23/2017	12.5%
Big River - Sr Secured Debt	6/27/2014	14.7%
Bison V	6/30/2016	8.3%
Blue Oak Arkansas	3/26/2014	-50.5%
Boston Ventures VII	12/14/2007	6.1%
BVIX	4/7/2017	12.3%
BV VIII	8/15/2014	61.1%
Castlelake II	5/4/2012	6.9%
Castlelake III	2/28/2014	-23.9%
Clearlake V	1/12/2018	NMF
Court Square III	7/17/2012	18.9%





## Private Equity (Continued)

	Inception Date	Annualized Internal Rate of Return*
Private Equity (continued)		
CSFB-ATRS 2005-1 Series	5/1/2005	7.4%
CSFB-ATRS 2006-1 Series	8/1/2006	10.0%
Cypress MBP II	6/18/1999	-0.5%
DH Tech I	1/12/2000	0.0%
Diamond State	4/15/2000	5.5%
Diamond State II	1/4/2007	11.9%
DLJ MBP III	7/19/2000	19.4%
Doughty Hanson III	10/20/1997	13.5%
DW Healthcare III	12/21/2011	17.7%
DW Healthcare IV	12/21/2015	42.4%
DW Healthcare V	7/22/2019	N/A
EnCap IX	12/19/2012	12.0%
EnCap VIII	1/31/2011	-4.8%
EnCap X	4/7/2015	10.4%
EnCap XI	3/6/2017	-19.8%
FP CF Access	7/31/2019	N/A
FP Intnl 2011	2/16/2011	8.9%
FP Intnl 2012	1/31/2012	8.9%
FP Intnl 2013	2/7/2013	9.5%
FP Intnl 2014	1/23/2014	20.9%
FP Intnl 2015	1/23/2015	8.0%
FP Intnl 2016	1/21/2016	11.1%
FP Intnl 2017	3/1/2017	9.9%
FP Intnl 2018	2/15/2018	NMF
FP Intnl 2019	3/27/2019	NMF
FP Venture 2008	1/18/2008	15.6%
FP Venture 2009	1/16/2009	19.1%
FP Venture 2010	1/29/2010	14.7%
FP Venture 2011	2/16/2011	35.6%
FP Venture 2012	1/31/2012	21.1%
FP Venture 2013	2/7/2013	24.9%
FP Venture 2014	1/23/2014	18.7%
FP Venture 2015	1/23/2015	16.7%
FP Venture 2016	1/21/2016	16.9%
FP Venture 2017	3/1/2017	7.3%
FP Venture 2018	3/23/2018	NMF





## Private Equity (Continued)

	Inception Date	Annualized Internal Rate of Return*
Private Equity (continued)		
FP Venture 2019	6/25/2019	NMF
GTLA Holdings	8/30/2018	NMF
Highland Contingent Note	7/20/2018	NMF
Highland Equity	7/28/2016	0.8%
Highland Note	9/12/2017	8.0%
Highland Note 2020	6/25/2019	NMF
HMTF III	3/4/1997	1.8%
HMTF IV	6/18/1998	-6.1%
HMTEV	11/28/2000	17.6%
Insight Equity II	7/13/2009	11.4%
JF Lehman III	8/8/2011	13.6%
JF Lehman IV	10/23/2015	26.3%
JF Lehman V	6/28/2019	NMF
KPS III Supplemental	8/14/2009	22.9%
KPSIV	4/12/2013	20.2%
Levine Leichtman V	4/30/2013	11.7%
Lime Rock Resources III	7/16/2013	4.3%
LLR III	5/9/2008	15.2%
Mason Wells III	5/13/2010	19.1%
NGP IX	2/27/2008	10.8%
NGP X	4/20/2012	2.1%
NGP XI	9/30/2014	10.2%
NGP XII	10/2/2017	-1.2%
Oak Hill I	4/1/1999	10.6%
One Rock II	3/31/2017	-5.9%
PineBridge Structured III	12/31/2015	-12.2%
Riverside IV	12/4/2009	21.7%
Riverside V	5/11/2012	8.7%
Riverside VI	7/3/2018	NMF
Second Cinven	4/30/1998	9.3%
Siris III	12/11/2014	10.6%
Siris IV	12/22/2017	NMF
SK Capital V	7/5/2018	NMF
Sycamore Partners II	4/7/2014	9.0%
Sycamore Partners III	12/21/2017	NMF
ΤΑ ΧΙ	4/30/2009	23.1%





## Private Equity (Continued)

	Inception Date	Annualized Internal Rate of Return*
Private Equity (continued)		
Tennenbaum VI	2/15/2011	6.3%
Thoma Bravo Discover	1/29/2016	31.3%
Thoma Bravo Discover II	12/20/2017	NMF
Thoma Bravo XI	5/1/2014	25.5%
Thoma Bravo XII	4/27/2016	13.9%
Thoma Bravo XIII	9/24/2018	NMF
Vista Equity III	7/11/2008	28.7%
Vista Foundation II	10/31/2013	17.1%
Vista Foundation III	5/19/2016	9.1%
Wellspring V	7/28/2010	16.6%
Wicks IV	4/29/2011	17.6%
WNG II	6/26/2018	NMF





## **Description of Benchmarks**

**Total Fund** – The Performance Benchmark for the Total Fund reflects a weighted average of the underlying asset class benchmarks, weighted as follows: Opportunistic/Alternatives and Real Assets at the weight of the previous month's ending market values, Fixed Income and Private Equity at their long-term Policy Targets of 15% and 10%, respectively, and Total Equity at its long-term Policy Target of 55% plus the balance of the unfunded or uncommitted assets of the Opportunistic/ Alternatives and Real Assets categories. From October 2007 to July 2013, the Performance Benchmark was the performance of the asset class benchmarks as a weighted average of the previous month's ending market values. The historical components of the benchmark are shown in the table below. Returns prior to September 30, 1996, consist of the actual allocations to the seven different asset classes included in the ATRS portfolio over time. The historical benchmarks used for each asset class are noted below.

Date	DJ U.S. Total Stock Market Index	Russell 3000 Index	MSCI ACW ex-U.S. Index	MSCI ACWI	Barclays U.S. Universal Bond Index	Barclays Aggregate Bond Index	Alternative Policy <sup>1</sup>
3/31/2004 to 9/30/2007	40.0%	-	17.5%	-	25.0%	-	17.5%
7/31/2003 to 2/29/2004	40.0%	-	17.5%	_	_	25.0%	17.5%
10/31/2001 to 6/30/2003	-	40.0%	17.5%	-	-	25.0%	17.5%
8/31/1998 to 9/30/2001	-	40.0%	17.0%	_	-	28.0%	15.0%
10/31/1996 to 7/31/1998	-	40.0%	20.0%	-	-	28.0%	12.0%

<sup>1</sup>Currently, the benchmarks for Real Assets and Opportunistic/Alternatives are included in the Total Fund Performance Benchmark at their actual beginning quarter weights. Prior October 1, 2007, private equity, real estate, and other alternatives (timber) were grouped together in one "Alternatives Asset Class." The Alternative Policy for this asset class was comprised of the weighted average of the Real Estate, Private Equity, and Other Alternatives policy benchmarks. Prior to July 31, 2003 the alternative benchmark consisted of 57.0% of the Russell 3000 + a 2% Premium per year, 8.5% of the NCREIF South Timberland Index, 28.5% of the Real Estate Index, 6% of the EnnisKnupp STIF Index. After this date, real estate and private equity benchmarks started to report on a one-quarter lag to align with the returns of their asset classes.

**Total Equity** – A weighted average of the Dow Jones U.S. Total Stock Market Index and the MSCI All Country World IMI Index based on weights of the underlying investment manager allocations. As of June 1, 2019, the Total Equity Performance Benchmark was comprised of 29.2% DJ U.S. Total Stock Market Index and 70.8% MSCI ACWI IMI.

Total Fixed Income - The Barclays U.S. Universal Bond Index as of March 1, 2004.

**Total Opportunistic/Alternatives** – A custom benchmark consisting of 25% DJ/CS Event-Driven Index, 25% HFR Macro Index, and 50% South Timberland NCREIF Index until June 30,2013; 60% HFRI Macro Index and 40% DJ/CS Event-Driven Index until July 31, 2015; 56% HFRI Macro Index, 38% DJ/CS Event-Driven Index, and 6% Russell 2000 Index until March 31, 2016; 45% HFRI Macro Index, 30% DJ/CS Event-Driven Index, 5% Russell 2000 Index, and 20% Citigroup 3 Month T-bill until May 31, 2016; 37% HFRI Macro Index, 25% DJ/CS Event-Driven Index, 5% Russell 2000 Index, and 33% Citigroup 3 Month T-bill until May 31, 2017; 28% HFRI Macro Index, 20% DJ/CS Event-Driven Index, 4% Russell 2000 Index, 25% Citigroup 3 Month T-bill, and 23% Parametric Performance Benchmark until May 31, 2018. 22% HFRI Macro Index, 18% DJ/CS Event-Driven Index, 3% Russell 2000 Index, 27% FTSE 3 Month T-bill, 18.50% Parametric Performance Benchmark, and 11.5% SG Multi-Alternative Risk Premia until June 30, 2018. 20% HFRI Macro Index, 15% DJ/CS Event-Driven Index, 3.5% Russell 2000 Index, 25% FTSE 3 Month T-bill, 16.5% Parametric Performance Benchmark, and 20% SG Multi-Alternative Risk Premia until August 31, 2018. 17% HFRI Macro Index, 15% DJ/CS Event -Driven Index, 3.5% Russell 2000 Index, 28% FTSE 3 Month T-bill, 16.5% Parametric Performance Benchmark, and 20% SG Multi-Alternative Risk Premia until November 30, 2018. 15% HFRI Macro Index, 15% DJ/CS Event-Driven Index, 3.5% Russell 2000 Index, 30% FTSE 3 Month T-bill, 16.5% Parametric Performance Benchmark, and 20% SG Multi-Alternative Risk Premia thereafter.





# **Description of Benchmarks (Continued)**

**Total Real Assets** – A custom benchmark consisting of a weighted average of the net asset values at previous month's end of the subcategories' benchmarks, defined as Real Estate Benchmark, Timber Benchmark, Agriculture Benchmark and Infrastructure Benchmark.

Real Estate - NFI-ODCE - NCREIF Fund Index Open-end Diversified Core Equity Index.

**Timber Benchmark** – NCREIF Timberland Property Index (NTPI) weighted according to ATRS' regional exposure based on net asset value.

Agriculture Benchmark – NCREIF Farmland Index (NFI) weighted according to ATRS' regional and crop type exposure based on net asset value.

Infrastructure Benchmark - Consumer Price Index (CPI) plus 500 basis points annually.

Total Private Equity - The Dow Jones U.S. Total Stock Market Index + a 2% premium per year.

Cash Equivalents - The Citigroup 90 day T-bill.

Allianz Performance Benchmark – On January 1, 2005, the benchmark for the portfolio was changed to the Merrill Lynch Convertible Bond (All Quality) Index. Prior to January 1, 2005, the performance benchmark for the Allianz (previously Nicholas Applegate) portfolio was the CSFB Convertible Securities Index. Prior to May 1, 2004, the performance benchmark consisted of 90% CSFB Convertible Securities Index and 10% Salomon High Yield Index.

BlackRock Performance Benchmark – The Barclays U.S. Universal Bond Index as of March 1, 2004. Previously it was the Barclays Aggregate Bond Index.

Jacobs Levy Performance Benchmark – On January 1, 2008, the benchmark for the portfolio was changed to the Russell 3000 Index. Prior to January 1, 2008, the portfolio benchmark was the Russell 1000 Growth Index.

**Loomis Sayles Performance Benchmark** – An Index that splices 65% of the Barclays Capital Government/Credit Index and 35% Barclays Capital High Yield Index.

**PIMCO Performance Benchmark** – The Barclays U.S. Universal Bond Index as of March 1, 2004. Previously it was the Barclays Capital Aggregate Bond Index.

Wellington Global Performance Benchmark – As of July 1, 2012 the benchmark was changed to MSCI All Country World Small Cap Index. Prior to July 1, 2012, the benchmark was MSCI All Country World Small/Mid Cap Index.

**Barclays Aggregate Bond Index** – A market-value weighted index consisting of the Barclays Corporate, Government and Mortgage-Backed Securities Indices. The Index also includes credit card-, auto- and home equity loan-backed securities, and is the broadest available measure of the aggregate U.S. fixed income market.

**Barclays Government/Credit Index** – The Barclays Government/Credit Index measures the investment return of all medium and larger public issues of U.S. Treasury, agency, investment-grade corporate, and investment-grade international dollar-denominated bonds.

**Barclays High Yield Index** – The Barclays High Yield Index covers the universe of fixed rate, non-investment grade debt. Pay-in-kind (PIK) bonds, Eurobonds, and debt issues from countries designated as emerging markets (e.g., Argentina, Brazil, Venezuela, etc.) are excluded, but Canadian and global bonds (SEC registered) of issuers in non-EMG countries are included.





## **Description of Benchmarks (Continued)**

**Barclays U.S. Universal Bond Index** – A market-value weighted index consisting of the components of the Barclays Aggregate Bond Index, plus EuroDollar bonds, emerging markets bonds, 144A fixed income securities, and U.S. corporate high yield securities.

**Citigroup 90 day T-bill Index** – Treasury bill rates of return, as reported by Citigroup (Salomon Smith Barney), for bills with a maximum time remaining to maturity of 90 days.

**DJ/CS Event-Driven Index** – Event driven funds typically invest in various asset classes and seek to profit from potential mispricing of securities related to a specific corporate or market event. Such events can include: mergers, bankruptcies, financial or operational stress, restructurings, asset sales, recapitalizations, spin-offs, litigation, regulatory and legislative changes as well as other types of corporate events. Event driven funds can invest in equities, fixed income instruments (investment grade, high yield, bank debt, convertible debt and distressed), options and various other derivatives. Many event driven fund managers use a combination of strategies and adjust exposures based on the opportunity sets in each subsector.

**Dow Jones U.S. Total Stock Market Index** – A capitalization-weighted stock index representing all U.S. common stocks traded regularly on the organized exchanges. The Index is the broadest measure of the aggregate U.S. stock market.

**FTSE Europe** – A tradable index, designed to represent the performance of the 100 most highly capitalized blue chip companies in Europe.

**HFR Macro Index** – An index representing investment managers which trade a broad range of strategies in which the investment process is predicated on movements in underlying economic variables and the impact these have on equity, fixed income, hard currency and commodity markets.

**HFR Distressed/Restructuring Index** – An index representing distressed restructuring strategies which employ an investment process focused on corporate fixed income instruments, primarily on corporate credit instruments of companies trading at significant discounts to their value at issuance or obliged (par value) at maturity as a result of either formal bankruptcy proceeding or financial market perception of near term proceedings.

LIBOR Index – London Interbank Offered Rate. A filtered average of the world's most creditworthy banks' interbank deposit rates with maturities between overnight and one full year.

Merrill Lynch Convertible Bond (All Quality) Index – The Merrill Lynch All Convertibles All Qualities Index is a widely used index that measures convertible securities' performance. It measures the performance of U.S. dollar-denominated convertible securities not currently in bankruptcy with a total market value greater than \$50 million at issuance.

MSCI All Country World Index – A capitalization-weighted index of stocks representing 46 developed and emerging country markets.

MSCI Europe, Australasia, Far East (EAFE) Non-U.S. Stock Index – A capitalization-weighted index of stocks representing 23 developed and emerging country markets in Europe, Australia, Asia and the Far East.

MSCI World Index – A capitalization-weighted index of stocks representing 23 developed stock markets in Europe, Asia and Canada.

**NFI-ODCE Index** – NCREIF Fund Index Open-end Diversified Core Equity Index is an index of investment returns reporting on both a historical and current basis the results of 33 open-end commingled funds pursuing a core investment strategy; underlying funds are leveraged with gross and net returns available.





# **Description of Benchmarks (Continued)**

**Russell 3000 Index** – An index that measures the performance of the 3000 stocks that make up the Russell 1000 and Russell 2000 Indices.

**Russell 1000 Index** – An index that measures the performance of the largest 1,000 stocks contained in the Russell 3000 Index.

**Russell 1000 Value Index** – An index that measures the performance of those Russell 1000 companies with lower price-tobook ratios and lower I/B/E/S growth forecasts.

**Russell 2000 Index** – An index that measures the performance of the smallest 2000 companies contained in the Russell 3000 Index.

**Russell 2000 Growth Index** – An index that measures the performance of those Russell 2000 companies with greater price-to-book ratios and greater I/B/E/S growth forecasts.

**Russell 2000 Value Index** – An index that measures the performance of those Russell 2000 companies with lower price-tobook ratios and lower I/B/E/S growth forecasts.

S&P 500 Stock Index – A capitalization-weighted stock index consisting of the 500 largest publicly traded U.S. stocks.

**SG Multi Alternative Risk Premia Index** – An equally-weighted peer index representing risk premia managers who employ investment programs diversified across multiple asset classes while utilizing multiple risk premia factors.

South Timberland Index – The largest regional subindex of the NCREIF Timberland Index, consisting of timberland properties held in the U.S. South. This includes close to 300 properties with more than 10 million cumulative acres of timberland in the following states: Alabama, Arkansas, Florida, Georgia, Kentucky, Louisiana, Maryland, Mississippi, Missouri, North Carolina, Oklahoma, South Carolina, Tennessee, Texas, Virginia, and West Virginia. Calculations are based on quarterly returns at the individual property level. Performance is reported on an all-cash, unlevered basis, gross of investment management fees.

## **Description of Universes**

**Total Fund** – The Total Fund and its benchmark are ranked in our Public Fund Universe. The universe is calculated based on data provided by BNY Mellon Performance & Risk Analytics, LLC, and includes roughly 90 public pension plans each with assets greater than \$1 billion.

**Total Equity** – The total equity component and its benchmark are ranked in our global equity component universe. The universe is calculated based on data provided by BNY Mellon Performance & Risk Analytics, LLC, and includes more than 450 global equity portfolios.

**Total Fixed Income** – The total fixed income component and its benchmark are ranked in our fixed income component universe. The universe is calculated based on data provided by BNY Mellon Performance & Risk Analytics, LLC, and includes the fixed income asset class returns of approximately 50 public pension plans each with assets greater than \$1 billion.





# Top Ten Largest Holdings

	Fixed Inco	ome	As of June 30, 2019
Security Name			Market Value
MICROCHIP TECH	1.625%	2/15/27	\$13,442,121.00
ADVANCED MICRO	2.125%	9/1/26	9,702,190.65
AKAMAI TECH	0.125%	5/1/25	8,701,303.50
US TREASURY N/B	3.000%	2/15/48	8,561,410.65
<b>DISH NETWORK</b>	3.375%	8/15/26	8,355,887.10
WORKDAY INC	0.250%	10/1/22	8,236,525.00
EXACT SCIENCES	0.375%	3/15/27	8,186,161.50
ILLUMINA INC	0.000%	8/15/23	7,979,564.25
US TREASURY N/B	2.875%	5/15/28	7,634,646.90
<b>BIOMARIN PHARM</b>	0.599%	8/1/24	7,588,730.30

# Top Ten Largest Holdings

**Domestic/Global Equities** 

(By Market Value) As of June 30, 2019

(By Market Value)

Security Name	Market Value
PERSHING SQUARE	\$139,075,077.00
NASPERS LTD	51,611,988.00
ADAMS DIVERSIFIED EQUITY FUND	40,621,217.00
ALPHABET INC-A	39,504,875.00
FACEBOOK INC	33,565,402.00
SAMSUNG ELECTRONICS CO. LTD	32,766,284.00
TEMPLETON EMERGING MARKETS INV	32,074,777.00
INVESTOR AB	31,235,462.16
ALTABA INC	30,925,492.85
GENERAL AMERICAN INVESTORS CO	27,488,992.00

### Top Ten Largest Holdings Arkansas Related

(By Market Value) As of June 30, 2019

Security Name	Market Value
BIG RIVER STEEL	\$480,463,544.68
TIMBERLANDI	265,506,538.00
AMERICAN CENTER 1 & 2 (PARTNERSHIP)	72,122,080.21
HIGHLAND	64,665,235.95
THE VICTORY BUILDING	33,668,003.85
ARKANSAS INSURANCE DEPARTMENT BUILDING	7,010,974.00
ARKANSAS TEACHER RETIREMENT BUILDING	5,114,180.18
ROSE LAW FIRM	4,721,305.00
WEST MEMPHIS DHS BUILDING	2,365,796.25
RETIREMENT VILLAGE PROPERTY	1,900,000.00
	<u>\$ 937,537,658.12</u>





comprehensive annual financial report



# **ACTUARIAL**



A Pension Trust Fund of the State of Arkansas

2019 COMPREHENSIVE ANNUAL FINANCIAL REPORT





# **Actuary's Certification Letter**

800.521.0498 | P: 248.799.9000 | www.grsconsulting.com



April 17, 2020

Board of Trustees Arkansas Teacher Retirement System 1400 West Third Street Little Rock, Arkansas 72201

Dear Board Members:

The basic funding objective of the Arkansas Teacher Retirement System (ATRS) is to establish and receive contributions which:

- When expressed in terms of the percentage of active member payroll, will remain approximately level from generation to generation; and
- When combined with present assets and future investment return, will be sufficient to meet the financial obligations of ATRS to present and future retirees and beneficiaries.

The progress being made toward the realization of the financing objectives of the System through June 30, 2019 is illustrated in the attached Exhibits 1 and 2. Actuarial funding valuations are performed each year and the most recent funding valuations were completed based upon census data, asset data, and plan provisions as of June 30, 2019. In addition to the funding valuation reports, the actuary produces separate financial reporting information in accordance with Governmental Accounting Standards Board (GASB) Statements No. 67 and No. 68.

The System's administrative staff provides the actuary with data for the actuarial valuations. The actuary relies on the census data after reviewing it for internal and year-to-year consistency. Member data was not audited by the actuary. The actuary summarizes and tabulates population data in order to analyze longer term trends. Asset information was also accepted without audit. We are not responsible for the accuracy or completeness of any information provided by ATRS.

The figures disclosed in the Supplementary Schedules to the Financial Section were provided by Gabriel, Roeder, Smith & Company, as were the Notes to Trend Data. In addition, Gabriel, Roeder, Smith & Company was responsible for the following schedules found in the Actuarial Section:

Computed Actuarial Liabilities	Single Life Retirement Values
Determination of Amortization Period as of June 30, 2019	Probabilities of Retirement for Members
Active Members in Valuation Data	Assumed Duration in T-DROP for Members
Retirees and Beneficiaries Added to and Removed	Teachers Separations and Individual Pay Increases
from Rolls	Support Employees Separations and Individual
Short Condition Test	Pay Increases
Actuarial Gain (Loss) by Risk Area During the Period July 1,	Comments
2018 to June 30, 2019	Schedule of Retired Members by Benefit Type
Summary of Actuarial Assumptions and Methods	Schedule of Average Benefit Payments

Assets are valued on a market related basis that recognizes each year's difference between actual and assumed investment return over a closed four-year period.





# Actuary's Certification Letter (Continued)



Actuarial valuations are based upon assumptions regarding future activity in specific risk areas including the rates of investment return and payroll growth, eligibility for the various classes of benefits, and longevity among retired lives. The Board adopts these assumptions after considering the advice of the actuary and other professionals. The assumptions and methods used for funding purposes meet the parameters set by the Actuarial Standards of Practice. Each actuarial valuation takes into account all prior differences between actual and assumed experience in each risk area. The June 30, 2019 valuations were based upon assumptions that were recommended in connection with a study of experience covering the 2010-2015 period.

The Arkansas Teacher Retirement System remains stable with an 80.2% funded position (based on the actuarial value of assets) and an 81.7% funded position based upon the market value of assets as of June 30, 2019. The amortization period as of June 30, 2019 is 28 years.

Based upon the results of the June 30, 2019 valuations, we are pleased to report to the Board of Trustees that the Arkansas Teacher Retirement System is meeting its basic financial objective of level percent-of-payroll financing.

Readers desiring a more complete understanding of the actuarial condition of ATRS are encouraged to obtain and read the complete actuarial valuation reports. The complete reports also contain certain very important disclosures mandated by Actuarial Standards of Practice. The material in the Actuarial Section and Financial Sections of this CAFR contains some, but not all, of the information in the actuarial reports.

Future actuarial measurements may differ significantly from the current measurements presented in this information due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements; and changes in plan provisions or applicable law. This information does not contain an analysis of the potential range of such future measurements.

This information has been prepared by actuaries who have substantial experience valuing public employee retirement systems. Judith A. Kermans, Brian B. Murphy, and Heidi G. Barry are Members of the American Academy of Actuaries (MAAA) and meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinions contained herein.

Respectfully submitted,

iter A. Fernons

Judith A. Kermans, EA, FCA, MAAA

Heidi & Barry

Heidi G. Barry, ASA, FCA, MAAA JAK/BBM/HGB:dj

Brie BMarpy

Brian B. Murphy, FSA, EA, FCA, MAAA, PhD





## **Exhibit 1** Computed Actuarial Liabilities

As of June 30, 2019

		Entry Age Actuarial Cost Method			
Actuarial Present Value of	Actuarial Present Value of (1) Total Present Value		(3) Actuarial Accrued Liabilities (1)-(2)		
Age and service retirement allowances based on total service likely to be rendered by present active members.	\$ 8,499,151,125	\$ 2,293,101,942	\$ 6,206,049,183		
Age and service retirement allowances based on total service likely to be rendered by present T-DROP members.	2,156,293,215	46,120,476	2,110,172,739		
Vested Deferred Benefits likely to be paid present active and inactive members.	1,166,885,755	356,030,916	810,854,839		
Survivor benefits expected to be paid on behalf of present active members.	223,686,863	82,295,078	141,391,785		
Disability Benefits expected to be paid on behalf of present active members.	218,496,068	107,868,475	110,627,593		
Refunds of Member contributions expected to be paid on behalf of present active members.	20,368,008	150,338,146	(129,970,138)		
Benefits payable to present retirees and beneficiaries.	12,459,741,018	0	12,459,741,018		
Total	\$ 24,744,622,052	\$ 3,035,755,033	\$21,708,867,019		
Funding Value of Assets	17,412,534,651	0	17,412,534,651		
Liabilities to be Covered by Future Contributions	\$ 7,332,087,401	\$ 3,035,755,033	\$ 4,296,332,368		





## **Exhibit 2** Determination Of Amortization Period

#### As of June 30, 2019 and June 30, 2018

	Percents of Active Member Payroll						
Computed Contributions for		June 30, 2018					
	Teachers Support		Combined	Combined			
Normal Cost							
Age & Service Annuities	10.43%	6.93%	9.44%	9.40%			
Deferred Annuities	1.19%	2.08%	1.44%	1.44%			
Survivor Benefits	0.36%	0.27%	0.33%	0.33%			
Disability Benefits	0.48%	0.38%	0.45%	0.45%			
Refunds of Member Contributions	0.46%	1.11%	0.64%	0.65%			
Total	12.92%	10.77%	12.30%	12.27%			
Average Member Contributions	6.47%	4.93%	6.04%	6.01%			
Net Employer Normal Cost	6.45%	5.84%	6.26%	6.26%			
Unfunded Actuarial Accrued Liabilities			8.74%	8.74%			
Employer Contribution Rate			15.00%	15.00%			
Amortization Years			28	28			

The calculated amortization period of 28 years is based on anticipated increases in the employer and member contribution rates. The Fiscal Year 2019 employer and member contribution rates were 14% and 6%, respectively. The employer and member rates are scheduled to increase by 0.25% increments beginning in Fiscal Year 2020 and ending in Fiscal Year 2023. The ultimate employer and member contribution rates will be 15% and 7%, respectively, which are reflected in the above schedule.

The amortization period is the number of years it will take to pay off the unfunded liability of \$4.3 billion assuming that the employer contribution rate increases to 15% according to the schedule described above. Since 2000, the period has varied from a low of 19 years to a high of over 100 years. Unless there is an investment loss in FY 2020, the amortization period is likely to decrease in the next valuation.





# **Schedule of Active Member Valuation Data**

	Active Membe	ers in Valuation	Average A	nnual Pay
Valuation Date June 30,	Number	Annual Payroll (Millions)	Amount	% Change
2019	72,164	\$2,907	\$40,285	1.5%
2018	72,341	\$2,872	\$39,702	1.8%
2017	72,148	\$2,814	\$38,997	1.1%
2016	72,232	\$2,785	\$38,557	1.2%
2015	72,919	\$2,777	\$38,088	2.7%
2014	74,352	\$2,758	\$37,092	1.9%
2013	74,925	\$2,727	\$36,400	0.0%
2012	75,627	\$2,714	\$35,891	1.0%
2011	76,780	\$2,728	\$35,534	7.7%
2010	72,208	\$2,381	\$32,980	0.5%

Beginning with the June 30, 2011 valuation, active member information includes T-DROP participation. The schedule does not include retirees who return to work.

## Schedule of Retirees and Beneficiaries Added to and Removed from Rolls

Maar	Estimated	l Number	Total Dating of	Annual	% Increase in	Average
Year	Added	Removed	Total Retirees	Allowances (Millions)	Annual Allowances	Annual Allowances
2019	2,849	996	48,677	\$1,146.74	4.3%	\$23,558
2018	2,927	1,195	46,824	\$1,099.35	5.2%	\$23,478
2017	2,996	999	45,092	\$1,044.74	6.2%	\$23,169
2016	3,272	925	43,095	\$983.87	7.3%	\$22,830
2015	3,326	1,056	40,748	\$916.62	11.5%®	\$22,495
2014	3,156	932	38,478	\$822.19	7.7%	\$21,368
2013	3,039	945	36,254	\$763.76	7.7%	\$21,067
2012	2,932	871	34,160	\$709.17	7.9%	\$20,760
2011	2,394	882	32,099	\$657.08	7.2%	\$20,470
2010	2,588	819	30,587	\$612.77	8.5%	\$20,034

@ Increased percent due to T-DROP annuities included in 2015.





## **Short Condition Test**

ATRS' funding objective is to meet long-term benefit promises through contributions that remain approximately level from year to year as a percent of member payroll. If the contributions to the System are level in concept and soundly executed, the System will *pay all promised benefits when due – the ultimate test of financial soundness*. Testing for level contribution rates is the long-term test.

A short condition test is one means of checking a system's progress under its funding program. In a short condition test, the plan's present assets (cash and investments) are compared with: 1) Member contributions on deposit; 2) The liabilities for future benefits to present retired lives; 3) The liabilities for service already rendered by members. In a system that has been following the discipline of level percent-of-payroll financing, the liabilities for member contributions on deposit (liability 1) and the liabilities for future benefits to present retired lives (liability 2) will be fully covered by present assets (except in rare circumstances). In addition, the liabilities for service already rendered by members (liability 3) will be partially covered by the remainder of present assets. The larger the funded portion of liability 3, the stronger the condition of the system. Liability 3 being fully funded is unusual.

The schedule below illustrates the history of liability 3 of the System and is indicative of the ATRS objective of following the discipline of level percent-of-payroll financing.

Val. Date	(1) Member	(2) Retirees	(3) Active and Inactive Members	Present Valuation	Porti	on of Preser by Prese	nt Values Co nt Assets	vered
June 30,	Contrb.	and Benef.	(Employer Financed Portion)	Assets	(1)	(2)	(3)	Total
	\$ Millions							
2019	\$1,377	\$12,460	\$7,872	\$17,413	100%	100%	45%	80%
2018	\$1,312	\$11,851	\$7,772	\$16,756	100%	100%	46%	80%
2017*#	1,254	11,337	7,707	16,131	100%	100%	46%	79%
2016	1,184	10,430	7,198	15,239	100%	100%	50%	81%
2015	1,128	9,778	7,230	14,434	100%	100%	49%	80%
2014	1,077	8,777	7,456	13,375	100%	100%	47%	77%
2013#	1,027	8,181	7,514	12,247	100%	100%	40%	73%
2012	981	7,649	7,509	11,484	100%	100%	38%	71%
2011*#	929	7,132	7,460	11,146	100%	100%	41%	72%
2010#	848	6,516	7,333	10,845	100%	100%	47%	74%

\* Revised actuarial assumptions or methods.

\* Legislated benefit or contribution rate change.





# Actuarial Gain (Loss) by Risk Area

During the Period July 1, 2018 to June 30, 2019

	Gain (Los	s) in Period
Type of Risk Area	\$ Millions	Percent of Liabilities
ECONOMIC RISK AREAS Pay increases. <i>If there are smaller pay increases than</i> <i>assumed</i> , there is a gain. If greater increases, a loss.	\$ 70.6	0.34%
Gross Investment Return. <i>If there is greater investment return recognition than assumed</i> , there is a gain. If less return recognition, a loss.	66.1	0.32%
NON-ECONOMIC RISK AREAS Retirements. <i>If members retire at older</i> <i>ages</i> , there is a gain. If younger ages, a loss.	8.7	0.04%
Disability Retirements. <i>If there are fewer disabilities than assumed</i> , there is a gain. If more, a loss.	(0.7)	0.00%
Death-in-Service Benefits. <i>If there are fewer than assumed</i> , there is a gain. If more, a loss.	1.7	0.01%
Withdrawal. <i>If more liabilities are released by other separations than assumed</i> , there is a gain. If smaller releases, a loss.	10.3	0.05%
Death After Retirement. <i>If there are more deaths than assumed</i> , there is a gain. If fewer, a loss.	(33.1)	(0.16)%
ACTUARIAL GAIN (LOSS) DURING PERIOD	123.6	0.60%
BEGINNING OF YEAR ACCRUED LIABILITIES*	\$20,934.7	100.0%

\*Adjusted for change in Assumptions.





## **Summary Of Actuarial Assumptions And Methods**

An actuarial valuation is based upon an actuarial cost method, an asset valuation method, and actuarial assumptions. These methods and assumptions are chosen by the Board of Trustees after consultation with the Actuary and other advisors.

The actuarial cost method is called the Entry Age Actuarial Cost Method. This method is consistent with the Board's level percent-of-payroll funding objective. With this method, the level percent-of-payroll is determined that will fund a member's retirement benefit over the member's entire working lifetime, from date of hire (Entry Age) to date of exit from the active member population. Differences in the past between assumed and actual experience become part of unfunded actuarial accrued liabilities and are amortized with level percent-of-payroll contributions. This cost method was first used in the *June 30, 1986* valuation.

The asset valuation method is a four-year smoothed market value method in which assumed investment return is recognized immediately each year and differences between actual and assumed investment return are phased-in over a closed four-year period. This asset valuation method is intended to give recognition to the long-term accuracy of market values while filtering out and dampening short-term market swings. This method was first used in the *June 30, 1995* valuation. It was modified in conjunction with the 2002 valuation to include a corridor. Assets were set to market value in 2012 to reduce future volatility.

The actuarial assumptions used in producing the valuation fall into two broad classes: economic assumptions, and demographic assumptions. Economic assumptions refer to long-term rates of investment return, wage growth, covered population growth, and inflation. Demographic assumptions refer to retirement rates, turnover rates, disability rates and mortality rates. The current assumptions are based upon a 2010-2015 study of experience of the Arkansas Teacher Retirement System. The assumptions are reviewed from time to time to keep them reasonably current with expected experience.

#### **Economic Assumptions**

The *price inflation* assumption is 2.50% although no specific Price Inflation is needed for this valuation. It is assumed that the 3% COLA will always be paid.

The *wage inflation* assumption is 2.75%. This consists of 2.50% related to pure price inflation and 0.25% related to general economic improvements.

*The investment return rate* used in the valuation was 7.50% per year, compounded annually (net after administrative expenses). This rate of return is not the assumed real rate of return. The real rate of return over wage inflation in this valuation is defined to be the portion of investment return which is more than the wage inflation rate. Considering wage inflation recognition of 2.75%, the 7.50% rate translates to an assumed real rate of return over wage inflation of 4.75%. This rate was first used for the June 30, 2017 valuation. The assumed real rate of return over price inflation is 5%.

*Pay increase assumptions* for individual active members are shown in Tables IV and V. Part of the assumption for each age is for a merit and/or seniority increase, and the other 2.75% recognizes wage inflation. These rates were first used for the *June 30, 2017* valuation.

The Active Member Group size is assumed to remain at its present level.

**Total active member payroll** is assumed to increase 2.75% a year, which is the portion of the individual pay increase assumptions attributable to wage inflation. This rate was first used for the **June 30, 2017** valuation.





# Summary Of Actuarial Assumptions And Methods (Continued)

#### **Non-Economic Assumptions**

*The mortality tables* used were the RP-2014 Healthy Annuitant, Disabled Annuitant and Employee Mortality headcount weighted tables for males and females. Mortality rates were adjusted for future mortality improvements using projection scale MP-2017 from 2006. Related values are shown in Table I. These tables were first used for the *June 30, 2017* valuation.

A limited fluctuation credibility procedure was used to determine the appropriate scaling factor of each gender and each member classification (see the 2010-2015 Experience Study), and are shown below:

	Scaling Factor
Healthy Male Retirees	101%
Healthy Female Retirees	91%
Disabled Male Retirees	99%
Disabled Female Retirees	107%
Male Active Members	94%
Female Active Members	84%

*The probabilities of retirement* for members eligible to retire are shown in Tables II and III. The rates for full retirement and reduced retirement were first used in the *June 30, 2017* valuation.

*The probabilities of withdrawal* from service, *death-in-service*, and *disability* are shown for sample ages in Tables IV and V. These rates were first used in the *June 30, 2017* valuation.

*The data about persons now covered and about present assets* was furnished by the System's administrative staff. Although examined for general reasonableness, the data was not audited by the actuary. Members whose dates of birth were not supplied were assumed to be 40 years old on the valuation date.





# Table ISingle Life Retirement Values

Sample Attained Ages Present Value of \$1.00 Monthly for Life			Present Value of \$1.00 Monthly for Life Increasing 3.0% Annually			Expectancy ars)	Percent Dying within Next Year		
in 2019	Men	Women	Men	Women	Men	Women	Men	Women	
40	\$150.78	\$154.22	\$198.67	\$205.14	42.65	46.91	0.33%	0.28%	
45	146.82	151.45	191.26	199.48	37.86	42.10	0.41%	0.32%	
50	141.65	147.57	181.99	192.01	33.15	37.29	0.53%	0.36%	
55	135.01	142.16	170.65	182.24	28.57	32.49	0.71%	0.44%	
60	126.70	135.10	157.13	170.16	24.16	27.81	0.98%	0.60%	
65	116.61	126.06	141.50	155.51	20.00	23.29	1.36%	0.82%	
70	104.37	114.48	123.61	137.92	16.08	18.95	1.97%	1.24%	
75	89.86	100.41	103.61	117.82	12.46	14.88	3.07%	2.05%	
80	73.73	84.39	82.70	96.30	9.24	11.25	5.10%	3.48%	
85	57.47	67.50	62.75	74.91	6.57	8.15	8.75%	6.12%	
Base	2635x1.01	2636x0.91	2635x1.01	2636x0.91					
Projection	939	940	939	940					

Sample Attained Ages	Benefit Increasing	Portion of Age 60 Lives Still Alive			
Sample Attained Ages	3.0% Yearly	Men	Women		
60	\$100.00	100%	100%		
65	115.00	95%	97%		
70	130.00	88%	92%		
75	145.00	79%	86%		
80	160.00	67%	77%		
Ref		2635x1.01	2636x0.91		





# Table IIProbabilities of Retirement for Members

	% of Active Participants Retiring with Unreduced Benefits								
Retirement Ages	Educ	ation	Sup	port					
	Male	Female	Male	Female					
48	8%	7%	8%	6%					
49	8%	7%	8%	6%					
50	8%	7%	8%	6%					
51	8%	7%	8%	6%					
52	8%	7%	8%	6%					
53	8%	7%	8%	6%					
54	8%	7%	8%	6%					
55	8%	9%	8%	6%					
56	8%	9%	8%	6%					
57	8%	11%	8%	11%					
58	8%	11%	8%	11%					
59	17%	14%	8%	15%					
60	17%	17%	13%	13%					
61	24%	17%	13%	15%					
62	24%	29%	28%	23%					
63	27%	26%	25%	19%					
64	27%	24%	25%	23%					
65	54%	50%	47%	50%					
66	54%	53%	47%	44%					
67	54%	39%	47%	38%					
68	54%	39%	47%	38%					
69	54%	39%	47%	38%					
70	54%	39%	47%	38%					
71	54%	39%	47%	38%					
72	54%	39%	47%	38%					
73	54%	39%	47%	38%					
74	54%	39%	47%	38%					
75	100%	100%	100%	100%					
Ref	2634	2635	2636	2637					





# Table IIIProbabilities of Reduced Retirement for Members

	% of Active Participants Retiring with Reduced Benefits								
Retirement Ages	Educ	ation	Support						
	Male Female		Male	Female					
50	1.5%	1.0%	0.5%	1.5%					
51	1.5%	1.0%	1.0%	1.5%					
52	1.5%	1.5%	1.5%	2.0%					
53	1.5%	2.0%	2.0%	2.0%					
54	2.0%	2.0%	2.5%	2.0%					
55	2.5%	2.5%	3.0%	2.0%					
56	3.0%	2.5%	3.5%	2.0%					
57	5.0%	2.5%	4.5%	2.5%					
58	5.0%	2.5%	4.5%	2.5%					
59	3.5%	2.5%	4.5%	2.5%					
Ref	2640	2638	2641	2639					

#### **Duration Of T-Drop For Members**

Present T-DROP members are assumed to remain in T-DROP according to the following table:

Entry Age	Assumed Duration Years
50-56	7
57	6
58	5
59+	4





#### Table IV Teachers

	Percent of Active Members Separating within the Next Year										
Sample Ages in 2019	Comies	De	Death		bility	Other					
	Service	Men	Women	Men	Women	Men	Women				
	0					17.80%	12.60%				
	1					13.10%	11.10%				
	2					12.10%	10.10%				
	3					8.60%	8.70%				
	4					5.70%	6.50%				
25	5 & Up	0.06%	0.02%	0.03%	0.03%	4.50%	5.40%				
30		0.06%	0.02%	0.03%	0.03%	3.60%	4.30%				
35		0.07%	0.03%	0.03%	0.04%	2.70%	2.90%				
40		0.08%	0.05%	0.05%	0.09%	2.00%	2.00%				
45		0.12%	0.07%	0.16%	0.19%	1.60%	1.60%				
50		0.19%	0.11%	0.40%	0.43%	1.30%	1.40%				
55		0.32%	0.19%	0.86%	0.73%	1.10%	1.20%				
60		0.56%	0.28%	1.15%	1.00%	0.90%	1.00%				
65		0.97%	0.39%	1.15%	1.00%	0.70%	0.80%				
Ref:						1029	1030				
		2633x0.94	2634x0.84	747x1	748x1	1381	1382				





#### Table IV (Continued) Teachers

A	Pay Increase Ass	umptions for an Ind	dividual Member	
Age	Merit & Seniority	Base (Economic)	Increase Next Year	
20	5.00%	2.75%	7.75%	
25	2.90%	2.75%	5.65%	
30	2.40%	2.75%	5.15%	
35	1.90%	2.75%	4.65%	
40	1.40%	2.75%	4.15%	
45	0.70%	2.75%	3.45%	
50	0.30%	2.75%	3.05%	
55	0.00%	2.75%	2.75%	
60	0.00%	2.75%	2.75%	
65	0.00%	2.75%	2.75%	
Ref:	472			





#### Table V Support Employees

	Percent of Active Members Separating within the Next Year										
Sample Ages in 2019	Comilar	De	ath	Disa	bility	Other					
11 2017	Service	Men	Women	Men	Women	Men	Women				
	0					49.90%	47.50%				
	1					30.10%	28.30%				
	2					19.40%	19.10%				
	3					15.30%	14.90%				
	4					11.80%	12.10%				
25	5 & Up	0.06%	0.02%	0.03%	0.02%	9.20%	9.70%				
30	·	0.06%	0.02%	0.09%	0.04%	7.30%	6.90%				
35		0.07%	0.03%	0.09%	0.05%	5.60%	5.00%				
40		0.08%	0.05%	0.10%	0.07%	4.50%	4.40%				
45		0.12%	0.07%	0.22%	0.16%	3.70%	4.00%				
50		0.19%	0.11%	0.51%	0.34%	3.30%	3.60%				
55		0.32%	0.19%	0.86%	0.59%	3.30%	3.30%				
60		0.56%	0.28%	1.11%	0.76%	3.30%	2.80%				
65		0.97%	0.39%	1.11%	0.80%	2.80%	2.10%				
Ref:						1031	1032				
		2633x0.94	2634x0.84	749x1	750x1	1383	1384				





### Table V (Continued) Support Employees

1.50	Pay Increase As	Pay Increase Assumptions for an Individual Member							
Age	Merit & Seniority	Base (Economic)	Increase Next Year						
20	5.00%	2.75%	7.75%						
25	3.75%	2.75%	6.50%						
30	2.60%	2.75%	5.35%						
35	2.40%	2.75%	5.15%						
40	2.10%	2.75%	4.85%						
45	1.00%	2.75%	3.75%						
50	0.50%	2.75%	3.25%						
55	0.00%	2.75%	2.75%						
60	0.00%	2.75%	2.75%						
65	0.00%	2.75%	2.75%						
Ref:	473								





#### Comments

General Financial Objective. Section 24-7-401(a) of the Arkansas Code provides as follows (emphasis added):

"6.01. (1) The general financial objective of each Arkansas public employee retirement plan shall be to **establish and receive contributions which, expressed as percents of active member payroll, will remain approximately level from generation to generation of Arkansas citizens.** More specifically, contributions received each year shall be sufficient both to (i) fully cover the costs of benefit commitments being made to members for their service being rendered in such year, and (ii) make a level payment which if paid annually over a reasonable period of future years will fully cover the unfunded costs of benefit commitments for service previously rendered..."

Arkansas Teacher Retirement System Status: Based upon the results of June 30, 2019 actuarial valuations, ATRS is satisfying the financial objective of level-contribution-percent financing.

**The amortization period this year is 28 years**, unchanged from last year's period of 28 years. This result is heavily dependent upon member and employer rates increasing in accordance with the following schedule:

	Contribution Rate				
Fiscal Year	Member	Employer			
2020	6.25%	14.25%			
2021	6.50%	14.50%			
2022	6.75%	14.75%			
2023 and Later	7.00%	15.00%			

While 28 years is a reasonable period that meets statutory requirements, use of such a period will result in unfunded liabilities that are projected to increase in dollar amount for approximately the next 10 years. This condition is called "negative amortization" and is falling out of favor. The ATRS has targeted 18 years as the threshold in recent legislation.

The Arkansas Teacher Retirement System remains stable with an 80.2% funded position as of June 30, 2019. Unless there is an investment loss in Fiscal Year 2020, the amortization period may decrease in the next valuation due to the scheduled phase-in of investment gains.

The rate of Investment return was 5.19%<sup>#</sup> this year. As of June 30, 2019, the market value of assets exceeded the actuarial value of assets by approximately \$329 million. Investment gains and losses that occur each year are smoothed in over a four-year period. After considering smoothing, the recognized return this year was 7.90%, compared to an assumed 7.5% return for Fiscal 2019.

\*This investment return figure was calculated by the actuary and may not exactly match your investment consultant's figure.





#### Statistics Schedule of Retired Members by Type of Benefit

Monthly	No. of		Type of Retirement*					Option Selected <sup>#</sup>		
Benefit	Retirees	1	2	3	4	5	Life	Opt. A	Opt. B	Opt. C
\$1-250	4,956	4,484	143	96	217	16	4,176	646	46	88
\$251-500	5,893	5,100	124	140	495	34	4,914	790	94	95
\$501-750	4,219	3,599	84	101	397	38	3,442	570	125	82
\$751-1,000	3,019	2,541	73	93	277	35	2,415	423	134	47
\$1,001-1,250	2,505	2,104	90	42	240	29	1,936	372	161	36
\$1,251-1,500	2,080	1,715	81	34	222	28	1,561	345	133	41
\$1,501-1,750	2,014	1,688	71	33	199	23	1,487	331	160	36
\$1,751-2,000	2,087	1,809	78	31	150	19	1,522	352	178	35
Over \$2,000	21,693	20,422	440	171	595	65	16,132	3,258	2,050	253
Total	48,466	43,462	1,184	741	2,792	287	37,585	7,087	3,081	713

\*Type of Retirement

1. Normal retirement for age and service

2. Survivor payment – normal or early retirement

3. Survivor payment – death-in-service

4. Disability retirement

5. Survivor payment - disability retirement

Excludes Act 793 and Act 808 retirees.

# Option Selected at Retirement

Life – Straight life annuity

Opt. A - 100% survivor annuity

Opt. B – 50% survivor annuity

Opt. C – Annuity for 10 years certain and life thereafter





#### Statistics Schedule of Average Benefit Payments

Retirement	t Effective Dates			Servio	ce at Retire	ment		
		0-4#	5-9	10-14	15-19	20-24	25-29	30+
7/1/09 - 6/30/10	Average Monthly Benefit	\$169	\$234	\$545	\$939	\$1,519	\$2,473	\$3,115
	Average Final Salary	\$31,970	\$21,380	\$26,941	\$34,607	\$44,270	\$47,853	\$49,724
	Number of Active Retirees	54	415	335	252	249	827	192
7/1/10 - 6/30/11	Average Monthly Benefit	\$157	\$274	\$568	\$1,019	\$1,584	\$2,543	\$3,031
	Average Final Salary	\$29,025	\$25,410	\$28,010	\$37,744	\$45,054	\$49,358	\$50,203
	Number of Active Retirees	47	471	295	246	248	764	135
7/1/11 - 6/30/12	Average Monthly Benefit	\$160	\$262	\$588	\$994	\$1,537	\$2,529	\$3,122
	Average Final Salary	\$31,339	\$24,705	\$29,042	\$37,456	\$44,664	\$50,784	\$51,737
	Number of Active Retirees	47	558	423	295	350	879	150
7/1/12 - 6/30/13	Average Monthly Benefit	\$168	\$272	\$634	\$980	\$1,482	\$2,453	\$3,053
	Average Final Salary	\$40,573	\$24,799	\$30,499	\$36,168	\$42,688	\$49,266	\$51,813
	Number of Active Retirees	50	551	429	301	377	1,038	120
7/1/13 - 6/30/14	Average Monthly Benefit	\$144	\$294	\$626	\$1,034	\$1,481	\$2,553	\$3,195
	Average Final Salary	\$41,396	\$26,223	\$30,235	\$37,996	\$42,612	\$50,577	\$54,193
	Number of Active Retirees	42	497	472	336	358	1,060	122
7/1/14 - 6/30/15	Average Monthly Benefit	\$144	\$306	\$684	\$1,069	\$1,518	\$2,540	\$3,270
	Average Final Salary	\$40,803	\$27,540	\$32,878	\$38,857	\$44,433	\$52,059	\$56,908
	Number of Active Retirees	64	564	529	375	375	1,106	138
7/1/15 - 6/30/16	Average Monthly Benefit	\$112	\$293	\$669	\$1,064	\$1,466	\$2,522	\$3,490
	Average Final Salary	\$38,048	\$25,892	\$31,763	\$37,947	\$43,044	\$51,671	\$60,041
	Number of Active Retirees	48	494	600	389	387	1,122	109
7/1/16 - 6/30/17	Average Monthly Benefit	\$133	\$282	\$682	\$1,011	\$1,448	\$2,530	\$3,289
	Average Final Salary	\$38,412	\$25,606	\$31,940	\$36,516	\$42,814	\$52,510	\$57,847
	Number of Active Retirees	53	468	499	393	368	1,012	107
7/1/17 - 6/30/18	Average Monthly Benefit	\$150	\$284	\$681	\$1,099	\$1,587	\$2,548	\$3,105
	Average Final Salary	\$38,321	\$26,581	\$31,995	\$39,389	\$46,070	\$53,642	\$52,835
	Number of Active Retirees	62	496	486	375	346	965	113
7/1/18 - 6/30/19	Average Monthly Benefit	\$ 145	\$ 310	\$ 690	\$ 1,172	\$ 1,564	\$ 2,571	\$ 3,372
	Average Final Salary	\$ 38,105	\$ 29,390	\$ 32,619	\$ 40,560	\$ 45,151	\$ 53,701	\$ 60,369
	Number of Active Retirees	53	482	501	379	366	900	114

# May include cases where the service was not reported.

The figures in this chart are as of the year of retirement. They have not been updated for changes that occurred after retirement.

# comprehensive annual financial report



# **STATISTICAL**



A Pension Trust Fund of the State of Arkansas





#### Schedule of Revenue by Source

	Employer	Contributions			
Year Ending June 30,	Employer Contributions	% of Annual Covered Payroll	Member Contributions	Investment and Miscellaneous Income	Total
2009	\$359,061,671	15.5%	\$111,654,256	\$(1,996,871,185)	\$(1,526,155,258)
2010	389,296,432	16.4%	115,931,733	1,291,307,143	1,796,535,308
2011	400,330,902	14.7%	139,460,601	2,219,833,337	2,759,624,840
2012	398,822,946	16.3%	117,662,465	(118,654,190)	397,831,221
2013	400,933,872	14.3%	113,900,872	1,695,899,517	2,210,734,261
2014	404,920,441	14.2%	125,225,906	2,429,334,098	2,959,480,445
2015	408,230,472	14.2%	128,555,684	632,166,951	1,168,953,107
2016	410,358,229	14.2%	131,100,983	35,579,657	577,038,869
2017	414,954,939	14.2%	133,109,939	2,289,818,591	2,837,883,469
2018	424,488,126	14.2%	138,766,747	1,824,094,695	2,387,349,568
2019	430,864,656	14.2%	141,885,632	898,384,866	1,471,135,154

## Schedule of Expense by Type

Year Ending June 30,	Benefit Payments	Refunds	Administrative and Other Expenses	Total	
2009	\$ 635,878,958	\$ 6,409,016	\$6,913,865	\$ 649,201,839	
2010	701,562,784	7,165,354	7,229,398	715,957,536	
2011	731,866,100	8,906,441	7,548,959	748,321,500	
2012	791,844,923	9,225,151	7,752,975	808,823,049	
2013	846,210,946	11,087,596	7,755,004	865,053,546	
2014	914,250,015	10,485,103	8,034,235	932,769,353	
2015	970,719,484	10,774,122	8,034,857	989,528,463	
2016	1,035,958,950	10,145,471	8,059,030	1,054,163,451	
2017	1,092,952,357	10,874,003	7,825,595	1,111,651,955	
2018	1,160,738,237	9,455,405	9,336,430	1,179,530,072	
2019	1,205,326,555	9,679,783	7,134,783	1,222,141,121	





## Schedule of Benefit Expenses by Type

	For the Year Ending June 30,								
Type of Benefit	2019		2018		2017		2016	2015	2014
Age and Service	\$1,008,092,044	\$ 9	958,281,765	\$	907,314,702	\$	852,695,640	\$795,518,171	\$739,571,020
Disability	40,330,710		39,770,821		38,833,696		37,812,689	36,188,748	34,639,050
Option	30,013,681		28,756,398		26,843,481		24,637,113	23,056,130	21,341,913
Survivor	11,267,137		10,848,118		10,470,562		9,946,290	9,626,726	9,025,326
Reciprocity	55,891,519		52,914,304		49,175,662		45,746,432	41,958,663	38,031,351
Active Members Death Benefits	278,972		304,927		474,719		357,921	404,248	493,957
T-DROP	41,550,591		44,827,681		42,969,143		52,760,622	50,656,897	54,408,232
Act 808	2,439,111		2,725,690		2,874,444		3,000,785	3,139,880	3,249,162
Cash Balance Disbursements	13,318,361		11,297,546		9,735,670		8,600,786	8,923,390	7,271,797
Cash and Savings Help Program	2,144,429		11,010,987		4,260,278		400,673	1,246,632	6,218,208
Total	\$1,205,326,555	\$1,1	160,738,237	\$1	,092,952,357	\$1	L,035,958,951	\$970,719,485	\$914,250,016





## Schedule of Participating Employers

Alma School District Alpena School District Arch Ford Education Service Co-Op Arkadelphia Public Schools Arkansas Activities Association Arkansas Arts Academy Charter Arkansas Association Educational Administrators Arkansas Connections Academy Charter Arkansas Correctional School Arkansas Department Of Career Education (Rehab)

Academics Plus Charter School

- Arkansas Department Of Career Education (Workforce)
- Arkansas Department Of Education
- Arkansas Department Of Higher Education
- Arkansas Department Of Human Services - Division Of Youth Services
- **Arkansas Easter Seals**
- Arkansas Economic Development Commission
- Arkansas Educational TV Network
- Arkansas Northeastern College
- Arkansas River Education Service Co-Op

Arkansas School Boards Association

- Arkansas School For Math, Sciences & Arts
- Arkansas School For The Blind
- Arkansas School For The Deaf
- Arkansas State University
- Arkansas State University Beebe Arkansas State University -
- Mid South CC
- Arkansas State University -Mountain Home
- Arkansas State University- Newport Concord School District Arkansas Teacher Retirement
- System Arkansas Tech University Arkansas Virtual Academy Charter
- Armorel School District Ashdown School District **Atkins Public Schools** Augusta Public Schools **Bald Knob Public Schools** Barton-Lexa School District **Batesville School District**

**Bauxite School District Bay School District Bearden School District Beebe Public School District Benton School District** Bentonville Public Schools **Bergman Public Schools** Berryville Public Schools **Bismarck School District** Black River Technical College **Blevins School District Blytheville Public Schools Booneville School District Boston Mountain Educational** Co-Op

**Bradford School District** Brinkley Public Schools **Brookland Public Schools Brvant Public Schools Buffalo Island Central School** District

**Cabot Public Schools** Caddo Hills School District Calico Rock School District Camden-Fairview School District Capital City Lighthouse Charter School

Carlisle School District **Cave City School District** Cedar Ridge School District Cedarville Public School District Centerpoint School District **Charleston Public Schools Clarendon School District Clarksville School District Cleveland County School District** Clinton Public Schools College Of The Ouachitas **Conway Public Schools Conway Vocational Center** Corning School District Cossatot Community College - U Of A

Cossatot River School District **Cotter Public Schools County Line Public Schools Covenant Keepers Charter School Cross County School District Crossett School District** 

As of June 30, 2019 Crowley's Ridge Educational Service Gosnell Public Schools Co-Op **Cutter Morning Star Public Schools** Danville Public Schools **Dardanelle Public Schools** Dawson Education Service Co-Op **Decatur Public Schools** Deer/Mt. Judea School District **DeQueen Public Schools** DeQueen-Mena Education Service Dermott School District Des Arc School District **DeWitt School District Dierks Public Schools Dollarway School District Dover School District** Drew Central School District **Dumas Public Schools** E-Stem Public Charter School Earle School District East Arkansas Community College East End School District East Poinsett County School District El Dorado Public Schools **Elkins School District** Emerson-Taylor-Bradley School District **England Public School District Eureka Springs Public Schools Exalt Academy Charter School** Farmington Public Schools Fayetteville Public Schools **First Student** Flippin School District Fordyce Public Schools Foreman Public Schools Forrest City School District Fort Smith Public Schools Fouke School District Fountain Lake School District Friendship Aspire Academy - Little Rock Friendship Aspire Academy - Pine Bluff Future School Of Fort Smith Charter Genoa Central School District **Gentry Public Schools** Glen Rose School District

Gravette School District **Great Rivers Education Service** Co-Op **Green Forest Public Schools Greenbrier Public Schools** Greene County Tech School District **Greenland School District Greenwood School District** Gurdon Public Schools **Guy Fenter Education Service** Co-Op Guy-Perkins School District Haas Hall Academy Charter -Bentonville Haas Hall Academy Charter -Fayetteville Hackett School District Hamburg School District Hampton School District Harmony Grove School District -Benton Harmony Grove School District -Camden Harrisburg School District Harrison School District Hazen School District Heber Springs School District **Hector School District** Helena-West Helena Schools Henderson State University Hermitage Public School District Highland Public School District Hillcrest School District Hope Public Schools Horatio School District Hot Springs School District Hoxie Public Schools Huntsville School District Imboden Area Charter School Izard County Consolidated School District Jackson County School District Jacksonville Lighthouse Charter School Jacksonville-North Pulaski School District Jasper School District Jessieville Public School District Jonesboro Public Schools Jonesboro Vocational Center

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#### Schedule of Participating Employers (Continued)

As of June 30, 2019

Junction City School District Kipp Delta College Preparatory Charter **Kirby School District** Lafayette County School District Lake Hamilton School District Lakeside School District - Hot Springs Lakeside School District - Lake Village Lamar School District Lavaca Public Schools Lawrence County School District Lead Hill School District Lee County School District Lincoln Consolidated School District Lisa Academy Charter Little Rock Preparatory Academy Little Rock School District Lonoke School District Magazine School District Magnet Cove School District Magnolia School District Malvern School District Mammoth Spring School District Manila Public Schools Mansfield School District Marion School District Marked Tree School District Marmaduke School District Marvell-Elaine School District Mayflower School District Maynard School District McCrory School District McGehee Public Schools Melbourne Public School District Mena Public Schools Metropolitan Vocational Center Midland School District **Mineral Springs School District** Monticello School District Monticello Vocational Center Mount Ida Public Schools Mountain Home Public Schools Mountain Pine School District Mountain View School District Mountainburg Public Schools Mt. Vernon-Enola School District Mulberry-Pleasant View Bi-County **Public Schools** 

Nashville School District National Park Community College Nemo Vista School District Nettleton Public Schools Nevada School District Newport Special School District Norfork School District North Arkansas College North Central Career Center North Little Rock School District Northcentral Arkansas Education Service Co-Op Northeast Arkansas Education Co-Op Northwest Arkansas Classical Academy Charter Northwest Arkansas Community College Northwest Arkansas Education Service Co-Op Northwest Technical Institute **Omaha School District Osceola School District Ouachita Public Schools Ouachita River School District** Ozark Montessori Academy Charter Springdale Ozark Mountain School District **Ozark Public Schools Ozarka** College **Ozarks Unlimited Resource Educational Service Co-Op** Palestine-Wheatley School District Pangburn School District Paragould School District **Paris School District** Parkers Chapel School District Pea Ridge School District Perryville School District Phillips Community College -DeWitt Phillips Community College - U Of A **Piggott School District Pine Bluff Lighthouse Charter** School Pine Bluff School District **Pocahontas Public Schools** Pottsville School District **Poyen School District** Prairie Grove School District

Premier High School Of Little Rock Charter Prescott Public Schools Pulaski County Special School District Pulaski Technical College Quest Middle Charter School -West Little Rock **Quitman Public Schools Rector School District Rich Mountain Community College River Valley Career Academy Rivercrest School District Riverside School District Riverside Vocational Technical** School **Riverview School District Rogers Public Schools** Rose Bud School District **Russellville School District** Salem School District ScholarMade Achievement Place Scranton School District Searcy County School District Searcy School District Sheridan School District Shirley School District SIATech Little Rock Charter Siloam Springs School District Sloan-Hendrix School District Smackover-Norphlet School District South Arkansas Community College South Arkansas Developmental Center South Central Service Co-Op South Conway County School District South Pike County School District Southeast Arkansas College Southeast Arkansas Education Service Co-Op Southeast Arkansas Prepartory **High School** Southern Arkansas University Southern Arkansas University Tech Southside Bee Branch School District Southside School District Southwest Arkansas Education Co-Op Spring Hill School District

Springdale Public Schools Star City School District Strong-Huttig School District Stuttgart School District Texarkana Career And **Technological Center Texarkana School District** The Excel Center Charter At Goodwill Trumann School District Two Rivers School District U Of A Community College -Batesville U Of A Community College - Hope U Of A Community College -Morrilton University Of Arkansas -Fayetteville University Of Arkansas - Fort Smith University Of Arkansas - Little Rock University Of Arkansas - Monticello University Of Arkansas - Pine Bluff University Of Arkansas Cooperative Extension University Of Arkansas For Medical Sciences University Of Central Arkansas Valley Springs Public Schools Valley View Public Schools Van Buren School District Vilonia School District Viola School District Waldron Public Schools Warren School District Warren Vocational Center Watson Chapel School District West Fork School District West Memphis School District West Side School District Western Yell County School District Westside Consolidated School District Westside School District White County Central Schools White Hall School District Wilbur D Mills Education Service Co-Op Wonderview School District Woodlawn School District Wynne Public Schools Yellville-Summit Public Schools





Prepared by the Staff of Arkansas Teacher Retirement System

1400 West Third Street • Little Rock, AR 72201 501.682.1517 • 1.800.666.2877 • artrs.gov





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